



**AGENDA
PUBLIC NOTICE**

Regular Meeting of the Finance Sub Committee
Wednesday, October 22, 2025
2:00 PM
First 5 Riverside County
585 Technology Ct
Riverside, California 92507

This notice shall confirm the Regular Meeting of the Finance Sub Committee of the Riverside County Children and Families Commission.

Note: If special accommodations are needed to participate in this meeting, please contact Lynn Stephens, Executive Assistant IV, at (951) 955-0200 during regular business hours of the Riverside County Children and Families Commission (Monday-Friday 8:00 a.m. – 5:00 p.m.).

Note: Public Comments will be taken on agenda items at various times during the meeting. Please submit a Request to Speak form to the Executive Assistant IV at any time before or during the meeting indicating the item you wish to address.

Note: Please place all cellular phones on vibrate or off mode during the meeting.

- A. Call to Order – Supervisor Chuck Washington, Chair**
 - A.1. Pledge of Allegiance
 - A.2. Roll Call – Lynn Stephens, Executive Assistant IV
- B. Public Comments (for items not listed on the agenda) – Supervisor Chuck Washington, Chair**
- C. Commission and Advisory Committee Business – Supervisor Chuck Washington, Chair**
 - C.1. Commissioner Comments
- D. Consent Items – Supervisor Chuck Washington, Chair** (A copy of all consent items and attachments can be viewed at www.rccfc.org and at the Commission Business Office.)
 - D.1. Approve First 5 Riverside County Draft Commission Meeting Minutes -

Wednesday, October 22, 2025 Regular Meeting of the Finance Sub Committee Page 1 of 18

September 10, 2025 Session

Wednesday, October 22, 2025 Regular Meeting of the Finance Sub Committee Page 2 of 18

RIVERSIDE COUNTY CHILDREN & FAMILIES COMMISSION
www.First5Riverside.org



MINUTES
FIRST 5 RIVERSIDE COUNTY
Commission Regular Meeting
Wednesday, September 10, 2025
2:00 PM
First 5 Riverside County
585 Technology Ct
Riverside, California 92507

Commissioners Present: Jose Campos, Charity Douglas, Edwin Gomez, Elizabeth Romero, Kimberly Saruwatari, Takashi Wada, and Zachary Ginder

Commissioners Absent: Supervisor Chuck Washington

Commissioners Vacancy: District V

Administrative Staff Present: Tammi Graham, Executive Director; Charna Widby, Assistant Director; Michael Knight, Assistant Director; Patricia Perez, Deputy Director; Lynn Stephens, Executive Assistant IV; Carol Abella, Regional Manager; Larissa Wills, Regional Manager; Sean Pravica, Senior Public Information Specialist; Martina Guevara, Commission Coordinator; Steven Hernandez, Administrative Service Analyst II; Michael Avalos, Support Services Technician, Victor Lopez, Business Process Analyst II

Legal Counsel: Kristine Bell-Valdez, Supervising Deputy County Counsel

A. Call to Order – Jose Campos, Vice Chair

1. Pledge of Allegiance – Led by Vice Chair Campos
2. Roll Call – Conducted by Lynn Stephens, Executive Assistant IV
 - Vice Chair Campos held a moment of silence for Dr. Marti Baum.
 - Vice Chair Campos provided an update on former Advisory Committee Member Jane Block and the Jane Block Day established by the Board of Supervisors.

B. Public Comments (for items not listed on the agenda) – Jose Campos, Vice Chair
None.

C. Presentation/Information Item – Jose Campos, Vice Chair (A copy of all presentation items and attachments can be viewed at www.rccfc.org and at the Commission Business Office)

1. Public Health Home Visiting Epidemiologist Presentation Trends and Dashboards - Elle Law, MPH, Epidemiologist, Epidemiology and Program Evaluation - Charna Widby, Assistant Director
Ms. Widby introduced Ms. Law and provided a brief overview of her presentation

Presented by Ms. Law

- Dashboards and Trends (*Using Epidemiology for the First 5 Population in Riverside County*)
 - Riverside University Health System Public Health- Epidemiology & Program Evaluation Branch (EPE)
 - Dashboards in Development
 - Riverside County has ~160,000 children ages 0–5 (2028 projection)
 - Unintentional Child Deaths (overview)
 - Drowning Prevention
 - Unhoused Students
 - Prenatal Care
 - Preterm Birth Rate (PTB) & Healthy Places Index (HPI)
 - Home Visiting: Countywide Reach
 - Home Visiting: First 5 Reach by Program Model
 - Home Visiting: First 5 Retention
 - Future Data Source
 -

Presented by Ms. Widby

- Home Visiting in Riverside County

Ms. Widby concluded the presentation and opened the floor for any questions.

Commissioner Gomez asked for an analysis on vaccination and how the lack of vaccinations might be impacting our region. Ms. Law responded that this analysis is in the pipeline. The dashboard does have a vaccination platform, not shown today. Looking into granular-level data.

Commissioner Douglas asked about discussions regarding child deaths due to abuse or neglect and about analyzing data on allegations, particularly general neglect. Ms. Law responded that the deaths shown were unintentional; data on intentional deaths exist but are limited and sensitive, so disclosure is restricted. Ms. Widby added that the future dashboard meetings will aim to capture as much information as possible.

Commissioner Wada praised the dashboards and asked if they are used to compare trends with other counties, and whether reviews of individual children's deaths (like maternal-infant death reviews) are conducted to identify preventable factors. Ms. Law responded that they do try to compare data with other counties where possible, but differences in timeframes and other factors make it challenging to include in dashboards. They are working on incorporating more of these comparisons, particularly around infant development, into the final dashboard.

Vice Chair Campos asked if the home visits presentation is for the number of children or families served. Ms. Law clarified that the numbers shared are the number of active families in that month.

(Commissioner Saruwatari arrived at 2:14 pm)

2. First 5 Riverside County Strategic Plan Accomplishments - Charna Widby, Assistant Director and First 5 Staff

Presented by Ms. Widby

- First 5 Riverside County Strategic Plan Accomplishments
- 2023-2025 Strategic Plan Accomplishments
- The Road We Chose in 2023
- Our Strategic Framework Snapshots Across Goal Areas
- Goal 1: Quality Early Learning
- Goal 2: Comprehensive Health and Development Goal 4: Cross Program Impact
- Still in Progress – What We’re Still Working on
- Key Thematic Shifts Anchoring the Next Plan
- Launching our Next Chapter
- A Closer Look at Accomplishments in Action: RHAP (*Draft video was shared*)

Presented by Mr. Knight

- Building Relationships 2020 and 2025
- Goal 3: Resilient Families

Commissioner Saruwatari congratulated Ms. Graham and all First 5 staff on the work being done to support families in Riverside County. Commissioner Romero concurred.

In response to Commissioner Romero’s inquiry, Ms. Widby reported that First 5 staff are conducting community outreach and input sessions in partnership with the Inland Empire Community Collaborative. Two listening sessions are planned—one in Mecca in October and another virtually—with additional sessions continuing throughout the year. These sessions, along with the providers and parent’s surveys, are being coordinated in partnership with RCOE. The team is starting earlier than initially planned to gather insights, develop a learning agenda, and begin shaping the framework for the strategic plan, with updates expected by the end of December. The October 22 financial workshop will include a fiscal discussion, and the December 10 strategic plan workshop will be focused on community input sessions. In January 2026, a draft framework will be presented to the Commission.

Commissioner Ginder highlighted Ms. Widby’s earlier quote that you don’t have to know about a program to benefit from it. He noted that First 5’s impact extends far beyond those directly served, creating a powerful ripple effect that impacts children and families for years to come.

3. First 5 Riverside County Funded Agencies 2025/2026 – 2026/2027 - Tammi Graham, Executive Director and First 5 Staff

Presented by Charna Widby, Assistant Director

- Fiscal Year 2023/2024 to Fiscal Year 2025/2026 Investments

D. Commission and Advisory Committee Business – Jose Campos, Vice Chair

1. Commissioner Comments - None
2. Advisory Committee Comments

Advisory Committee member not present - Presented by Mr. Pravica.
Report out on today's Advisory Committee meeting. Information only.

- Swearing in of new Advisory Committee Member, Helena Lopez.
- The New Champion for Children nomination process will be implemented in 2026.
Process Improvements: Digital survey format through Survey Monkey
Two Champion Categories 1. Leading the Way; 2. Making a Difference

E. **Consent Items – Jose Campos, Vice Chair** (A copy of all action items and attachments can be viewed at www.rccfc.org and at the Commission Business Office.)

1. Approve First 5 Riverside County Draft Commission Meeting Minutes - July 9, 2025 Session
2. Approve First 5 Riverside County Commission 2026 Meeting Schedule
3. **25-34:** Approve and Adopt the Revised Fiscal Year 2025/2026 Annual Budget and Vendor List of First 5 Riverside County Children and Families Commission - Patricia Perez, Deputy Director

Commissioner Gomez moved to approve consent items 1-3 as presented. Commissioner Ginder seconded the motion.

Vote:

- **Ayes:** 7
- **Nays:** 0
- **Abstentions:** None
- **Absent:** Supervisor Washington

Motion carried unanimously.

F. **Presentations/Action Items – Jose Campos, Vice Chair** (A copy of all presentations/action items and attachments can be viewed at www.rccfc.org and at the Commission Business Office.)

Vice Chair Campos noted the conflict for Commissioner Gomez and Commissioner Romero. Commissioners left the chambers and were not part of the discussion or vote.

1. **25-35:** Approve and Ratify Amended Revenue Agreement with Riverside County Office of Education (RCOE) for Quality Start Riverside County (QSRC) Collaborative Support Services from July 1, 2023–June 30, 2026 (**AGREEMENT NO. C1009211 MOD 2**) [**\$340,000 RCOE STATE FUNDS**] - Charna Widby, Assistant Director

Commissioner Douglas moved to approve Action Item 25-35 as presented. Commissioner Wada seconded the motion.

Vote:

- **Ayes:** 5
- **Nays:** 0
- **Abstentions:** None
- **Absent:** Supervisor Washington
- **Recused:** Commissioner Gomez and Romero

Quorum maintained. Motion carried.

Commissioner Gomez and Commissioner Romero returned to the meeting.

2. **25-36:** Authorize Partnership Agreement with Riverside County Department of Public Social Services (DPSS) to Enhance Visitation Rooms into Child-Friendly Environments with "Imagination Stations" [**\$250,000 - PROP 10 FUNDS**] - Charna Widby, Assistant Director

Vice Chair Campos noted the conflict for Commissioner Douglas. Commissioner Douglas left the chambers and was not part of the discussion or vote.

Commissioner Ginder moved to approve Action Item 25-36 as presented. Commissioner Saruwatari seconded the motion.

Vote:

- **Ayes:** 6
- **Nays:** 0
- **Abstentions:** None
- **Absent:** Supervisor Washington
- **Recused:** Commissioner Douglas

Quorum maintained. Motion carried.

Commissioner Douglas returned to the meeting.

Vice Chair Campos declared a conflict for Item 25-37 and exited the chambers. Commissioner Ginder presided for Item 25-37. Vice Chair Campos reported his conflict of interest with Action Item 25-37. He turned the Commission meeting over to Commissioner Ginder and left the chambers, and was not part of the discussion or vote.

Commissioner Ginder, as former Chair, conducted the meeting.

3. **25-37:** Approve Contract Extensions for Family Resource Network Agencies and Authorize New Resource Specialist Contracts from September 15, 2025–June 30, 2027 [**Not to Exceed \$1,000,000 PROP 10 FUNDS**] - Michael Knight, Assistant Director

Commissioner Romero moved to approve Action Item 25-37 as presented. Commissioner Gomez seconded the motion.

Vote:

- **Ayes:** 6
- **Nays:** 0
- **Abstentions:** None
- **Absent:** Supervisor Washington
- **Recused:** Commissioner Campos

Quorum maintained. Motion carried.

Vice Chair Campos returned to the meeting.

Ms. Graham thanked the program partners, staff, and commissioners for their contributions to the FY 2023-2025 Strategic Plan accomplishments as presented.

G. Future Agenda Items:

1. First 5 Riverside County Annual Audit FY 24/25 and Public Hearing
2. First 5 Riverside County Annual Report FY 24/25 and Public Hearing

H. Adjournment: At 3:10 p.m., Adjournment to the Special Meeting of the Commission - Financial Workshop to be held on October 22, 2025 beginning at 11:30 a.m., and the next Regular Meeting of the Riverside County Children and Families Commission, beginning at 2:00 p.m. at: 585 Technology Court - Conference Room A, Riverside, CA 92507

Meeting Minutes Recorded by Lynn M. Stephens, Executive Assistant IV.

DRAFT

- E. **Presentation/Action Items/Public Hearings – Supervisor Chuck Washington, Chair** (A copy of all Presentation/Action Items/Public Hearings and attachments can be viewed at www.rccfc.org and at the Commission Business Office.)
 - E.1. Presentation of First 5 Riverside County Annual Audit Report for Fiscal Year 2024/2025 — Patricia Perez, Deputy Director, and David Showalter, CPA Partner, Eide Bailly, LLP
 - E.1.a. **Public Hearing:** Annual Audit of First 5 Riverside County Children and Families Commission for Fiscal Year 2024/2025 — Supervisor Chuck Washington, Chair
 - E.1.b. **25-38:** Adopt First 5 Riverside County Children and Families Commission Annual Independent Audit Report for Fiscal Year 2024/2025 — Supervisor Chuck Washington, Chair



AGENDA ITEM: 25-38

DATE OF MEETING: October 22, 2025

ACTION:

INFORMATION:

**ADOPT FIRST 5 RIVERSIDE COUNTY CHILDREN & FAMILIES COMMISSION ANNUAL
INDEPENDENT AUDIT REPORT FOR FISCAL YEAR 2024/2025**

SUMMARY OF REQUEST

Adopt First 5 Riverside County Children & Families Commission Annual Independent Audit Report for Fiscal Year 2024/2025 after conducting the legislatively required public hearing.

A representative from Eide Bailly, LLP, will present key highlights and respond to questions regarding the report.

BACKGROUND

In accordance with the Commission's approved Financial Reporting Policy, financial data for Fiscal Year 2024/25 show actual year-end expenditures of \$32,778,717 distributed as follows: Administrative – \$3,244,157 (9.90%); Evaluation – \$835,926 (2.55%); and Program Expenditures – \$28,698,634 (87.55%). *Note: Expenditures reflect cash-based operating costs and exclude non-cash items such as depreciation and compensated absences.*

Pursuant to Health and Safety Code Sections 130140 and 130150, each county commission receiving Proposition 10 funds must prepare and adopt an annual audit report and conduct at least one public hearing prior to adoption. The final report must be submitted to the State Commission by October 31, 2025.

A draft copy of the audited financial statements and the independent auditor's report is available on the Commission website at www.first5riverside.org and at the Commission's business office for public viewing prior to the Commission meeting. Once adopted, the final will be posted on the Commission website.

RECOMMENDED ACTION

That the Commission:

1. Adopt First 5 Riverside County Children and Families Commission Annual Audit Report as presented for Fiscal Year 2024/2025, after conducting a public hearing; and
2. Authorize the Executive Director or designee to execute any necessary documents to implement the foregoing action without requiring further action of the Commission.

BUDGET IMPACT

Not Applicable

STRATEGIC PLAN RELEVANCE

Not Applicable

POTENTIAL CONFLICTS OF INTEREST

None known.

ATTACHMENTS

1. Independent Audit Report – inclusive of Management’s Discussion and Analysis, Financial Statements, Notes to the Financial Statements, Supplementary Information, Other Supplementary Information, and Compliance Section – For Fiscal Year Ending June 30, 2025.

Financial Statements

June 30, 2025

**First 5 Riverside County Children and
Families Commission**

(A Component Unit of the County of Riverside, California)



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First 5 Riverside County Children and Families Commission

Table of Contents

June 30, 2025

Independent Auditor’s Report	1
Management’s Discussion and Analysis.....	5
Government Wide Financial Statements	
Statement of Net Position	15
Statement of Activities	16
Governmental Fund Financial Statements	
Balance Sheet – Governmental Funds.....	17
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position.....	18
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds.....	19
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities.....	20
Notes to Financial Statements	21
Required Supplementary Information	
Schedule of the Commission’s Proportionate Share of the Net Pension Liability (Miscellaneous Plan)	37
Schedule of Contributions	38
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual – General Fund	39
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual – ARPA Fund	40
Other Supplementary Information	
Schedule of First 5 California Funding.....	41
Compliance Section	
Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	42
Independent Auditor’s Report on State Compliance	44
Schedule of Prior Year Findings and Responses.....	47

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Financial Section



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Independent Auditor's Report

To the Board of Commissioners
First 5 Riverside County Children and Families Commission
Riverside, California

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities and each major fund of the First 5 Riverside County Children and Families Commission (Commission), a component unit of the County of Riverside, California, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Commission, as of June 30, 2025, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the Commission has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, for the year ended June 30, 2025. Accordingly, a restatement has been made to the governmental activities net position as of July 1, 2024 to restate beginning net position. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of Commission's proportionate share of net pension liability and contributions and budgetary comparison information as listed on the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The Schedule of First 5 California Funding (Schedule) is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the Schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 15, 2025, on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.



Rancho Cucamonga, California
October 15, 2025

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**First 5 Riverside County Children and Families Commission
Management's Discussion and Analysis
(Unaudited)
For Year Ended June 30, 2025**

Introduction

On November 3, 1998, California voters approved Proposition 10, known as the California Children and Families Act. This landmark legislation increased tobacco taxes to provide dedicated funding for early childhood development programs, supporting children from the prenatal stage through age five and their families.

As the management team of the Riverside County Children and Families Commission (Commission), we are pleased to present this overview and analysis of the financial activities for the fiscal year ended June 30, 2025, as part of our Financial Statements. We encourage readers to review this section in conjunction with the Commission's basic financial statements and accompanying notes for a complete understanding of its financial position and results of operations.

Financial Highlights

- The Commission reported revenues of approximately \$14.2 million from First 5 California, a decrease of \$2.0 million, or 12.7%, compared to FY 2023–24. Total revenues for FY 2024–25 reached \$30.8 million, comprising income from tobacco taxes, First 5 California initiatives (including IMPACT and Home Visiting), American Rescue Plan Act (ARPA) funding, family resource center reimbursements, investment earnings, and other program revenues. Overall, total revenues increased by 11.0% compared to the prior fiscal year. The year-over-year increase reflects primarily one-time ARPA reimbursements and timing of intergovernmental receipts rather than recurring growth in operating revenues.
- The Commission continued to maximize the impact of Proposition 10 revenues by leveraging additional state, federal, and local funding sources. Each Proposition 10 dollar supported approximately \$2.36 in total services through partnerships with First 5 California, the American Rescue Plan Act (ARPA), CalWORKs, Medi-Cal managed care, and local investment income. This leveraging strategy sustained early childhood programs, supported workforce stabilization, and advanced child care infrastructure improvements across the County.
- Commission expenses totaled approximately \$33.4 million in FY 2024–25, an increase of \$6.5 million, or 24.3%, compared to FY 2023–24. The increase is primarily attributed to ARPA wage enhancement payments distributed during the fiscal year. A fourth round of wage enhancement payments began late in FY 2023–24, with most disbursements recorded in FY 2024–25.
- The Commission's assets decreased from \$50.1 million in FY 2023–24 to \$39.8 million in FY 2024–25, a decline of 20.5%, primarily due to a reduction in cash and investments. Liabilities totaled approximately \$13.6 million, a decrease of \$7.7 million, or 36.2%, compared to FY 2023–24, mainly due to the recognition of unearned revenue during the fiscal year.
- The Commission's General Fund balance decreased from \$34.6 million in FY 2023–24 to \$32.5 million in FY 2024–25, a decrease of 6.0%. The Commission's net position decreased by 8.4%, from \$31.7 million in FY 2023–24 to \$29.0 million in FY 2024–25.

**First 5 Riverside County Children and Families Commission
Management's Discussion and Analysis
(Unaudited)
For Year Ended June 30, 2025**

Overview of the Financial Statements

The Commission's financial statements consist of three components: government-wide financial statements, fund financial statements, and notes to the financial statements. Together, these provide essential high-level information about the Commission's financial activities. This report also includes supplementary information that supports the basic financial statements.

Government-Wide Financial Analysis

The government-wide financial statements provide a broad overview of the Commission's finances, similar to private-sector reporting. These statements present both long-term and short-term information about the Commission's overall financial position. The Statement of Net Position reports assets, deferred outflows, and liabilities, with the difference representing net position. Changes in net position indicate financial performance over time. The Statement of Activities shows how net position changed during the fiscal year through revenues and expenses.

Fund Financial Statements

Fund accounting ensures and demonstrates compliance with finance-related legal requirements. The Commission maintains two governmental fund, the General Fund and ARPA Fund, for which an annual budget is adopted. Fund financial statements focus on near-term inflows and outflows of spendable resources, and a budgetary comparison schedule is provided to demonstrate compliance.

Notes to the Financial Statements

The notes provide additional information that is integral to a full understanding of the data presented in the government-wide and fund financial statements. In addition, required supplementary information related to pensions and the budget is also included.

**First 5 Riverside County Children and Families Commission
Management’s Discussion and Analysis
(Unaudited)
For Year Ended June 30, 2025**

Government-Wide Financial Analysis

The following is a summary of the Commission’s assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position comparing FY 2023–24 to FY 2024–25:

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>Dollar Increase/ (Decrease)</u>	<u>Percent Increase/ (Decrease)</u>
Assets:				
Cash and investments	\$34,586,403	\$41,231,989	\$(6,645,586)	-16.1%
Interest receivable	294,268	341,726	(47,458)	-13.9%
Due from other governments	3,238,796	6,739,542	(3,500,746)	-51.9%
Capital assets	1,690,241	1,760,728	(70,487)	-4.0%
Total assets	<u>\$39,809,708</u>	<u>\$50,073,985</u>	<u>\$(10,264,277)</u>	<u>-20.5%</u>
Deferred Outflows of Resources				
Deferred outflows related to pensions	3,112,681	3,508,884	(396,203)	-11.3%
Liabilities:				
Accounts payable	\$2,792,013	\$4,239,467	\$(1,447,454)	-34.1%
Accrued wages and benefits	407,330	315,582	91,748	29.1%
Use tax payable	99	87	12	13.8%
Due to other governments	898,781	759,280	139,501	18.4%
Unearned revenue	1,052,393	8,086,108	(7,033,715)	-87.0%
Compensated absences	987,130	585,417	401,713	68.6%
Net pension liability	7,460,461	7,333,106	127,355	1.7%
Total liabilities	<u>13,598,207</u>	<u>\$ 21,319,047</u>	<u>\$(7,720,840)</u>	<u>-36.2%</u>
Deferred Inflows of Resources				
Deferred inflows related to pensions	324,799	610,424	(285,625)	-46.8%
Net Position				
Investment in capital assets	\$1,690,241	\$ 1,760,728	\$(70,487)	-4.0%
Restricted for Early Care & Edu Recovery	401,538	311,400	90,138	28.9%
Unrestricted	26,907,604	29,581,270	(2,673,666)	-9.0%
Total Net Position	<u>\$28,999,383</u>	<u>\$31,653,398</u>	<u>\$(2,654,015)</u>	<u>-8.4%</u>

The Commission’s total assets were \$39.8 million in FY 2024–25, a decrease of \$10.3 million, or 20.5%, compared to the prior year. Cash and investments declined by \$6.6 million, or 16.1%, primarily due to lower Proposition 10 and ARPA revenues, along with the normal timing of receipts near year-end. This also contributed to a \$3.5 million decrease in amounts due from other governments. Total liabilities decreased from \$21.3 million in FY 2023–24 to \$13.6 million in FY 2024–25, primarily due to the recognition of unearned revenue associated with ARPA and other reimbursable program receipts recorded in prior periods.

**First 5 Riverside County Children and Families Commission
Management’s Discussion and Analysis
(Unaudited)
For Year Ended June 30, 2025**

The 4.0% decrease in capital assets reflects ongoing depreciation. Additional information on capital assets can be found in Note 4 to the financial statements. The Commission’s net position decreased by approximately \$2.7 million, or 8.4%, from FY 2023–24 to FY 2024–25, reflecting the planned use of reserves to sustain program operations during the ARPA close-out period.

Governmental Activities

The following is a detailed summary of the Commission’s revenue, expenses, and change in net position comparing FY 2023–24 with FY 2024–25:

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>Dollar Increase/ (Decrease)</u>	<u>Percent Increase/ (Decrease)</u>
Revenues				
Program revenues				
Tobacco taxes	\$14,192,057	\$16,256,575	\$(2,064,518)	-12.7%
First 5 CA (IMPACT, HV)	4,103,018	3,808,592	294,426	7.7%
Other programs	10,638,255	5,523,988	5,114,267	92.6%
Total Program Revenue	<u>\$28,933,330</u>	<u>\$25,589,155</u>	<u>\$3,344,175</u>	<u>13.1%</u>
General Revenues				
Investment income	1,901,505	2,102,774	(201,269)	-9.6%
Contributions from County	0	98,480	(98,480)	-100.0%
Total Revenues	<u>\$30,834,835</u>	<u>\$27,790,409</u>	<u>\$3,044,426</u>	<u>11.0%</u>
Expenses				
Salaries and benefits	\$8,713,956	\$7,390,809	\$1,323,147	17.9%
Professional and specialized services	22,626,816	17,706,290	4,920,526	27.8%
Services and supplies	2,014,823	1,772,081	242,742	13.7%
Capital related	70,487	21,689	48,798	225.0%
Total Expenses	<u>\$33,426,082</u>	<u>\$26,890,869</u>	<u>\$6,535,213</u>	<u>24.3%</u>
Net Change in Net Position	<u>\$(2,591,247)</u>	<u>\$899,540</u>	<u>\$(3,490,787)</u>	<u>-388.1%</u>
Net Position, Beginning of the Year	<u>\$31,653,398</u>	<u>\$30,753,858</u>	<u>\$899,540</u>	<u>2.9%</u>
Adjustments (Note 13)	<u>(62,768)</u>	<u>0</u>	<u>(62,768)</u>	<u>-100.0%</u>
Net Position, Beginning, as restated	<u>\$31,590,630</u>	<u>30,753,858</u>	<u>836,772</u>	<u>2.7%</u>
Net Position, End of the Year	<u><u>\$28,999,383</u></u>	<u><u>\$31,653,398</u></u>	<u><u>\$(2,654,015)</u></u>	<u><u>-8.4%</u></u>

The Commission received approximately \$30.8 million in revenues in FY 2024–25, an increase of \$3.0 million, or 11.0%, from the prior year. The increase was primarily due to growth in other program revenues, while tobacco tax revenue decreased by \$2.1 million, or 12.7%, compared to FY 2023–24.

**First 5 Riverside County Children and Families Commission
Management's Discussion and Analysis
(Unaudited)
For Year Ended June 30, 2025**

The increase in other program revenues also reflects the continued expansion of the Commission's braided funding model for Home Visiting services. By aligning Proposition 10 resources with CalWORKs Home Visiting allocations, the Commission maintained a \$4.2 million system capacity despite reductions in state funding and expanded access for families whose eligibility fluctuated. This approach preserved service capacity and prevented interruptions in home visiting access during state funding reductions, through continued collaboration with the Department of Public Social Services.

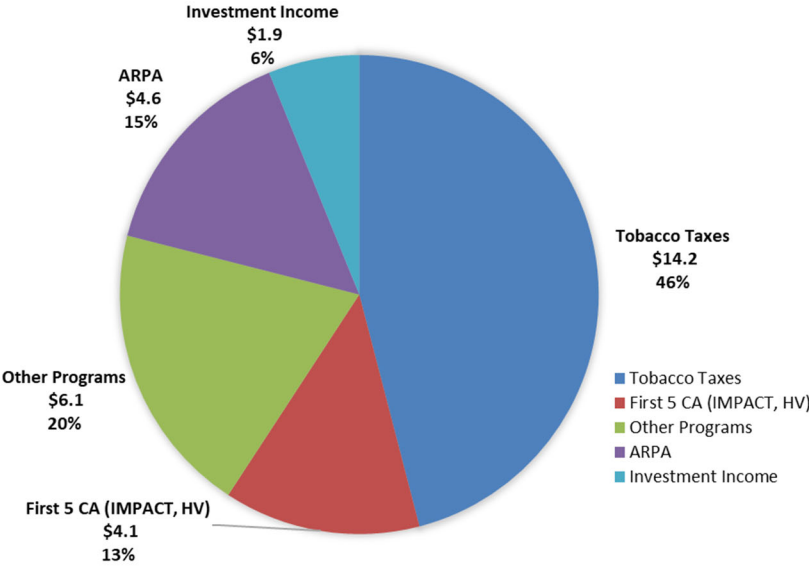
Total expenses for FY 2024–25 increased by \$6.5 million, or 24.3%, compared to the previous year. Salaries and benefits rose by \$1.3 million, reflecting union-driven salary and benefit increases, hiring vacant positions, and position reclassifications. Professional and specialized services increased by \$4.9 million, or 27.8%, reflecting both ARPA wage enhancement distributions and timing of HealthySteps expansion reimbursements. A fourth round of wage enhancement payments began late in FY 2023–24, with most disbursements recorded in FY 2024–25. Services and supplies also experienced a modest increase of \$242,742, or 13.7%.

Capital-related expenses increased by \$48,798 from FY 2023–24 to FY 2024–25, primarily due to annual depreciation of capital assets.

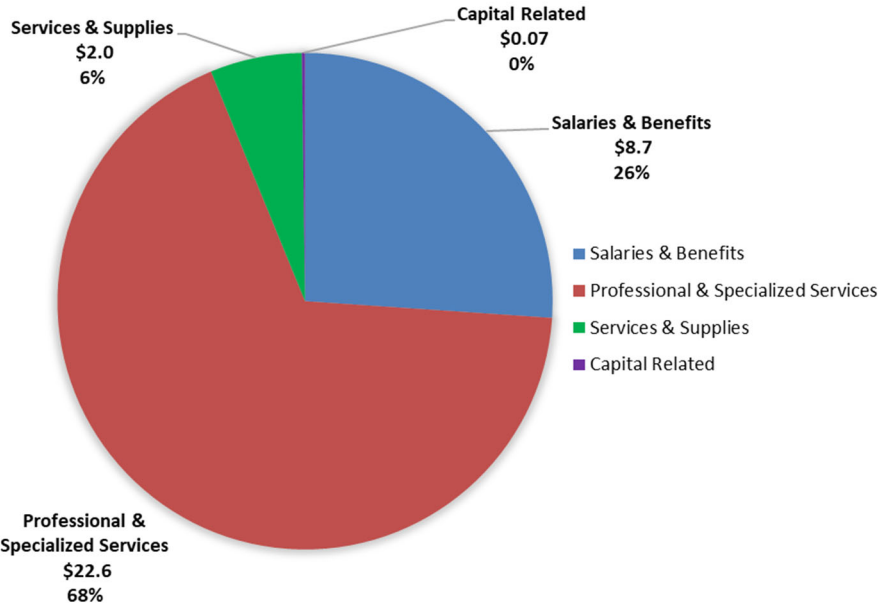
**First 5 Riverside County Children and Families Commission
 Management’s Discussion and Analysis
 (Unaudited)
 For Year Ended June 30, 2025**

Below are revenue and expenses for FY 2024–25, depicting each category in millions:

**FY 2024–25 Revenues (in millions)
 Total: \$30.8**



**FY 2024–25 Expenses (in millions)
 Total: \$33.4**



**First 5 Riverside County Children and Families Commission
Management’s Discussion and Analysis
(Unaudited)
For Year Ended June 30, 2025**

Financial Analysis of Governmental Funds

As previously noted, the Commission uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the Commission’s General Fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Fund balance serves as a key measure of the Commission’s committed, assigned and available resources for future operations.

<u>Fund Balances</u>	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>Dollar Increase/ (Decrease)</u>	<u>Percent Increase/ (Decrease)</u>
Committed	\$13,614,811	\$15,516,430	\$(1,901,619)	-12.3%
Assigned	2,888,382	0	2,888,382	100.0%
Unassigned	16,025,795	19,084,903	(3,059,108)	-16.0%
Total Fund Balance - General Fund	<u>\$32,528,988</u>	<u>\$34,601,333</u>	<u>\$(2,072,345)</u>	<u>-6.0%</u>

The General Fund is the chief operating fund of the Commission. At the end of FY 2024–25, the General Fund balance decreased by 6.0%, or approximately \$2.0 million, compared to FY 2023–24. To assess the General Fund’s liquidity, it is useful to compare total fund balance to total General Fund expenditures. Total General Fund expenditures of \$28.2 million represent approximately 86.7% of the year-end fund balance of \$32.5 million.

General Fund Budgetary Highlights

The General Fund is the primary operating fund of the Commission and accounts for Proposition 10, First 5 California, and other ongoing program revenues. The Commission’s FY 2024–25 amended budget was compared to actual revenues, and the differences between estimated and actual amounts were as follows:

<u>Revenues</u>	<u>Final Budget</u>	<u>Actual Revenue</u>	<u>Over/(Under) Estimate</u>	<u>Percent Change</u>
Tobacco Taxes	\$16,100,000	\$14,153,732	\$(1,946,268)	-12.1%
First 5 CA (IMPACT, HV)	4,158,327	4,103,018	(55,309)	-1.3%
Other programs	6,605,049	6,057,765	(547,284)	-8.3%
Investment income	600,000	1,811,367	1,211,367	201.9%
Contributions from County	211,520	0	(211,520)	-100.0%
Total Revenue	<u>\$27,674,896</u>	<u>\$26,125,882</u>	<u>\$(1,549,014)</u>	<u>-5.6%</u>

Tobacco tax revenue totaled \$1.9 million below projections, primarily due to continued declines in tobacco product sales across California and the ongoing effects of the statewide flavor ban implemented in December 2022. This category also includes revenue from the California Electronic Cigarette Excise Tax (CECET), assessed at 12.5% of the retail selling price of electronic cigarettes.

**First 5 Riverside County Children and Families Commission
Management’s Discussion and Analysis
(Unaudited)
For Year Ended June 30, 2025**

Revenues from First 5 California initiatives, including IMPACT and Home Visiting, as well as CalWORKs and Family Resource Center reimbursements, were consistent with budget projections and fully reimbursed. The variance within other program revenues was limited to the HealthySteps expansion funded by Inland Empire Health Plan (IEHP), where unspent program allocations could not be recognized as revenue during FY 2024–25. These funds remain available and are expected to be utilized in FY 2025–26 as the program expansion progresses under existing MOU terms with IEHP.

Investment income significantly exceeded expectations, coming in 201.9% higher than budgeted, driven by higher average interest rates in the County Treasury Pool (approximately 4.9% compared to 2.5% projected)

The differences between estimated and actual expenditures were as follows:

<u>Expenditures</u>	<u>Final Budgeted Expenditures</u>	<u>Actual Expenditures</u>	<u>Over/(Under) Estimate</u>	<u>Percent Change</u>
Salaries and Benefits	\$8,148,696	\$8,025,988	\$(122,708)	-1.5%
Professional and Specialized Services	23,022,781	18,157,416	(4,865,365)	-21.1%
Services and Supplies	2,653,419	2,014,823	(638,596)	-24.1%
Total Expenses	<u>\$33,824,896</u>	<u>\$28,198,227</u>	<u>\$(5,626,669)</u>	<u>-16.6%</u>

Actual salaries and benefits totaled \$8.0 million, consistent with the budget, with minor savings from ongoing vacancies and recruitment timing.

Professional and specialized services expenditures were 21.1% below budget, primarily reflecting the timing of program activities and the corresponding delays in utilizing certain contractual allocations, including funding for the IEHP HealthySteps expansion.

ARPA Fund Budgetary Highlights

The ARPA Fund accounts for revenues and expenditures related to the Early Care and Education (ECE) Recovery Fund, established under the American Rescue Plan Act (ARPA). The Commission’s FY 2024–25 amended budget for this fund was compared to actual revenues and expenditures as follows:

<u>Revenues</u>	<u>Final Budget</u>	<u>Actual Revenue</u>	<u>Over/(Under) Estimate</u>	<u>Percent Change</u>
Other programs	\$8,276,126	\$4,580,490	\$(3,695,636)	-44.7%
Investment income	-	90,138	90,138	100%
Total Revenue	<u>\$8,276,126</u>	<u>\$4,670,628</u>	<u>\$(3,605,498)</u>	<u>-43.6%</u>

**First 5 Riverside County Children and Families Commission
 Management’s Discussion and Analysis
 (Unaudited)
 For Year Ended June 30, 2025**

<u>Expenditures</u>	<u>Final Budgeted Expenditures</u>	<u>Actual Expenditures</u>	<u>Over/(Under) Estimate</u>	<u>Percent Change</u>
Salaries and Benefits	\$ -	\$111,090	\$111,090	100%
Professional and Specialized Services	8,276,126	4,469,400	(3,806,726)	-46.0%
Total Expenses	<u>\$8,276,126</u>	<u>\$4,580,490</u>	<u>\$(3,695,636)</u>	<u>-44.7%</u>

Actual ARPA revenues for FY 2024–25 totaled \$4.7 million, approximately \$3.6 million, or 43.6%, below the final budget. The variance was primarily due to \$3.0 million in ARPA funds that were reallocated back to the County to directly support a child care infrastructure project. As a result, the related revenues and expenditures were not recorded by the Commission as they were administered directly by the County.

Compensated Absences

During FY 2024–25, the Commission’s compensated absences liability increased by approximately \$402 thousand, or 68.6%, from FY 2023–24. The increase reflects the initial implementation of GASB Statement No. 101 on compensated absences, along with new employees entering service with accrued leave balances and higher year-end carryovers of unused leave. Additional information on compensated absences is provided in Note 5 to the financial statements. The implementation of GASB 101 did not materially affect the Commission’s overall net position.

Capital Assets

During FY 2024–25, the Commission’s net capital assets decreased by \$70,487, primarily due to accumulated depreciation. Additional information on capital assets is provided in Note 4 to the financial statements.

Economic Factors and Next Year’s Budget

Over the past five years, Proposition 10 has seen an average annual decline of 9%, while Proposition 56 has remained steady. As a result, total tobacco tax revenue decreased by 12.7% from FY 2023–24 to FY 2024–25. With the statewide flavor ban implemented in December 2022, tobacco tax revenue is projected to continue declining in future years. The FY 2025–26 adopted budget reflects this anticipated reduction and transitions operations from one-time ARPA funding to the Commission’s core revenues.

During FY 2024–25, the Commission administered approximately \$8 million in American Rescue Plan Act (ARPA) funding on behalf of the County of Riverside through the Early Care and Education (ECE) Recovery Fund. These one-time funds supported the stabilization and expansion of early care and education services, helping parents return to the workforce and supporting the growth of ECE facilities. As ARPA funding concludes, future budgets will rely primarily on Proposition 10 and other ongoing revenue sources to sustain early childhood investments. The Commission may continue to draw from committed reserves to maintain service levels while pursuing new federal, state, County, City, business, and philanthropic partnerships.

**First 5 Riverside County Children and Families Commission
 Management’s Discussion and Analysis
 (Unaudited)
 For Year Ended June 30, 2025**

The Commission’s fiscal approach emphasizes the purposeful use of reserves to stabilize services amid declining Proposition 10 revenue. Committed fund balances, including the Budget Stabilization and Minimum Fund Balance designations, continue to safeguard program continuity and cash flow for ongoing contractual obligations. This disciplined strategy ensures that one-time ARPA investments translate into lasting infrastructure and workforce capacity beyond the life of the grant.

FY 2024–25 At-a-Glance

Total Revenues	\$30.8 million
Total Expenditures (excluding non-cash items)	\$32.8 million
Ending Fund Balance (General Fund)	\$32.5 million
ARPA-Restricted Balance	\$0.4 million
Leverage Ratio	\$2.36 in services per \$1 Prop 10
Year-End Liquidity (Cash & Investments)	\$34.6 million

This financial report reflects the Commission’s fiscal discipline and commitment to maintaining prevention infrastructure while revenues decline. It is intended to provide a comprehensive overview of the Commission’s financial condition. As the Commission develops its 2027–2030 Strategic Plan, it will continue leveraging Proposition 10 as seed capital to attract broader state, federal, and local investment—ensuring timely, coordinated services for Riverside County’s youngest children and their families.

Request for Information

Questions concerning any of the information presented, or requests for additional information, may be directed to Patricia Perez, Deputy Director, Riverside County Children and Families Commission (First 5 Riverside County), 585 Technology Court, Riverside, California 92507.

Basic Financial Statements



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First 5 Riverside County Children and Families Commission
Statement of Net Position
June 30, 2025

	Governmental Activities
Assets	
Cash and investments in County Treasury	\$ 34,586,403
Interest receivable	294,268
Due from other governments	3,238,796
Capital assets not being depreciated	373,380
Capital assets, net of accumulated depreciation	1,316,861
Total assets	39,809,708
Deferred Outflows of Resources	
Deferred outflows related to pensions	3,112,681
Liabilities	
Accounts payable	2,792,013
Accrued wages and benefits	407,330
Use tax payable	99
Due to other governments	898,781
Unearned revenue	1,052,393
Compensated absences	
Payable within one year	642,569
Payable after one year	344,561
Net pension liability	7,460,461
Total liabilities	13,598,207
Deferred Inflows of Resources	
Deferred inflows related to pensions	324,799
Net Position	
Investment in capital assets	1,690,241
Restricted for Early Care & Education Recovery	401,538
Unrestricted	26,907,604
Total net position	\$ 28,999,383

First 5 Riverside County Children and Families Commission
Statement of Activities
Year Ended June 30, 2025

Functions/Programs	Expenses	Program Revenues Operating Grants and Contributions	Net (Expense) Revenue and Change in Net Position
Governmental Activities			
Child development	<u>\$ 33,426,082</u>	<u>\$ 28,933,330</u>	<u>\$ (4,492,752)</u>
Total governmental activities	<u>\$ 33,426,082</u>	<u>\$ 28,933,330</u>	<u>(4,492,752)</u>
General Revenues			
Investment income			<u>1,901,505</u>
Total general revenues			<u>1,901,505</u>
Change in Net Position			(2,591,247)
Total Net Position - Beginning, as previously reported			<u>31,653,398</u>
Adjustments (Note 13)			(62,768)
Total Net Position - Beginning, as restated			<u>31,590,630</u>
Total Net Position - Ending			<u>\$ 28,999,383</u>

First 5 Riverside County Children and Families Commission
Balance Sheet – Governmental Funds
June 30, 2025

	<u>General Fund</u>	<u>ARPA Fund</u>	<u>Total</u>
Assets			
Cash and investments in County Treasury	\$ 33,759,094	\$ 827,309	\$ 34,586,403
Interest receivable	294,268	-	294,268
Due from other governments	3,238,796	-	3,238,796
Total assets	<u>\$ 37,292,158</u>	<u>\$ 827,309</u>	<u>\$ 38,119,467</u>
Liabilities and Fund Balance			
Liabilities			
Accounts payable	\$ 2,660,340	\$ 131,673	\$ 2,792,013
Accrued wages and benefits	407,330	-	407,330
Use tax payable	99	-	99
Unearned revenue	758,295	294,098	1,052,393
Due to other governments	898,781	-	898,781
Total liabilities	4,724,845	425,771	5,150,616
Deferred Inflows of Resources			
Unavailable revenues	38,325	-	38,325
Total deferred inflows of resources	38,325	-	38,325
Fund Balances			
Fund Balance			
Restricted	-	401,538	401,538
Committed	13,614,811	-	13,614,811
Assigned	2,888,382	-	2,888,382
Unassigned	16,025,795	-	16,025,795
Total fund balance	32,528,988	401,538	32,930,526
Total liabilities and fund balance	<u>\$ 37,292,158</u>	<u>\$ 827,309</u>	<u>\$ 38,119,467</u>

First 5 Riverside County Children and Families Commission
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
June 30, 2025

Amounts reported for governmental activities in the Statement of Net Position are different because

Fund Balance of Governmental Funds	\$ 32,930,526
Capital assets used for governmental activities in the amount of \$2,378,722 net of \$688,481 in accumulated depreciation, are not financial resources and therefore, are not reported in the funds.	1,690,241
<p>Governmental funds report pension contributions to the plan as expenditures, however in the statement of net position contributions are recorded as deferred outflows of resources to reduce the net pension liability at a future date. Additionally, the net pension liability is recorded in the statement of net position as a long-term liability. The following reconciles adjustments related to the net pension liability</p>	
Net pension liability	(7,460,461)
Deferred outflows of resources	3,112,681
Deferred inflows of resources	(324,799)
Compensated absences liability is not reported in the fund financial statements.	(987,130)
Revenues reported as unavailable revenue in the governmental funds do not provide current financial resources but are recognized in the statement of activities.	38,325
Net Position of Governmental Activities	\$ 28,999,383

First 5 Riverside County Children and Families Commission
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds
Year Ended June 30, 2025

	General Fund	ARPA Fund	Total
Revenues			
Tobacco taxes	\$ 14,153,732	\$ -	\$ 14,153,732
IMPACT	4,103,018	-	4,103,018
Other programs	6,057,765	4,580,490	10,638,255
Investment income	1,811,367	90,138	1,901,505
Total revenues	26,125,882	4,670,628	30,796,510
Expenditures			
Current			
Child development			
Salaries and benefits	8,025,988	111,090	8,137,078
Professional and specialized services	18,157,416	4,469,400	22,626,816
Services and supplies	2,014,823	-	2,014,823
Total expenditures	28,198,227	4,580,490	32,778,717
Excess/(Deficiency) of Revenues over Expenditures	(2,072,345)	90,138	(1,982,207)
Net Change in Fund Balance	(2,072,345)	90,138	(1,982,207)
Fund Balance, Beginning of Year	34,601,333	311,400	34,912,733
Fund Balance, End of Year	\$ 32,528,988	\$ 401,538	\$ 32,930,526

First 5 Riverside County Children and Families Commission
 Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of
 Governmental Funds to the Statement of Activities
 Year Ended June 30, 2025

Amounts reported for Governmental Activities in the Statement of
 Activities are different because

Net Change in Fund Balance - Total Governmental Funds	\$ (1,982,207)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period.	(70,487)
Governmental funds report pension contributions as expenditures. However, in the statement of activities, pension expense is measured as the change in net pension liability and the amortization of deferred outflows and inflows related to pensions. This amount represents the net change in pension related amounts.	(237,933)
Compensated absences expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. This amount represents the net change in the compensated absences liability.	(338,945)
Revenues in the Statement of Activities that do not meet the "availability" criteria for revenue recognition are reported as deferred inflows of resources, unavailable revenues, in the governmental funds. This is the net change in deferred inflows of resources, unavailable revenues, from the prior year.	<u>38,325</u>
Change in Net Position of Governmental Activities	<u><u>\$ (2,591,247)</u></u>

Notes to Financial Statements



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First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Note 1 - Summary of Significant Accounting Policies

A. Reporting Entity

The Riverside County Board of Supervisors established First 5 Riverside, also known as Riverside County Children and Families Commission (“the Commission”) in 1999 under the provisions of the California Children and Families Act of 1998 (Act). The Commission provides support for all children, prenatal through five years, and their families to improve early childhood development. The Commission is funded through cigarette tax revenue generated as a result of the California voter approval of the Proposition 10 Act (“Prop 10”) in November 1998. A governing board of nine members, which are appointed by the County Board of Supervisors, administers the Commission. The composition of the Commission is consistent with the requirements set forth in the Proposition 10 legislation and the local Riverside County Ordinance No. 784.

The Commission is a component unit of the County of Riverside, California. The Commission implements comprehensive and integrated systems for children to thrive in supportive, nurturing and loving environments; enter school healthy and ready to learn and become productive and well-adjusted as members of society. The Commission developed a strategic plan to guide activities and funding for the period of June 2023 through June 2026. The Commission’s primary goals are: 1) to foster a healthy community and provide access to affordable, comprehensive and preventive mental and physical health services 2) to expand the availability of quality, accessible and affordable Child Care services and 3) to educate Riverside County residents about the lifelong implication of optimal development through age 5.

Upon termination of the Commission, all assets of the Commission shall be returned to the State of California. The liabilities of the Commission shall not become liabilities of the County upon either termination of the Commission or the liquidation or disposition of the Commission’s remaining assets.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (e.g., the statement of net position and the statement of activities) report information on all of the activities of the reporting entity. Governmental activities are supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) on pages 15 and 16 are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Contributions to local grantee organizations are recognized as expense when criteria for grant payments are met by the grantee organization. The *Statement of Net Position* presents the Commission's overall financial position. The *Statement of Activities* reports the change in net position in a net program cost format to demonstrate the degree to which the expenses of the Commission are offset by its program revenues. The Commission's principal activity is child development.

Governmental fund financial statements, presented after the government-wide financial statements, are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Revenues are generally considered to be available when they are collected within 90 days of the end of the current fiscal period. Expenditures generally are recognized in the accounting period in which the liability is incurred, if measurable. However, expenditures related to compensated absences are recorded only when payment is due. Revenues collected in advance are recorded as advances (Unearned Revenue) and recognized in the period earned.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the Commission.

The Coronavirus State and Local Fiscal Recovery Funds (*ARPA fund*) is a special revenue fund. This fund supports the resilience of the overall economy by allowing more parents to access early care and education (childcare) so that they are able to return to work after experiencing the negative impacts of COVID-19 within Riverside County.

D. Accounting and Reporting Policies

The accounting policies of the Commission conform to accounting principles generally accepted in the United States of America as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for governmental accounting and financial reporting principles.

E. Cash and Investments

The Commission categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

F. Capital Assets

Capital assets are recorded at historical cost. The capitalization threshold for equipment is \$10,000; buildings, land and land improvements is \$150,000. Betterments result in a more productive, efficient or long-lived asset. Significant betterments are considered capital assets when they result in an improvement of \$2,500 or more. Capital assets used in operations are depreciated using the straight-line method over their estimated useful lives in the government-wide statements. The estimated useful lives are as follows: Buildings 25-60 years, Improvements 10-20 years, Equipment 3-20 years. Maintenance and repairs are charged to operations when incurred. Betterments and major improvements, which significantly increase values, change capacities, or extend useful lives, are capitalized. Upon sale or retirement of capital assets, the cost and related accumulated depreciation are removed from the respective accounts and any resulting gain or loss is included in the changes in financial position.

G. Deferred Outflow/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The Commission has one item that qualifies for reporting in this category: Deferred outflows related to pensions.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Commission has two items that qualify for reporting in this category: Deferred inflows related to pensions and Deferred inflows related to unavailable revenues.

H. Unearned Revenue

Revenues collected in advance of incurring eligible expenses are recorded as advances (Unearned Revenue) and recognized in the period to which they apply. As of June 30, 2025, the Commission has unearned revenues of \$1,052,393.

I. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

J. Restricted Resources

When both restricted and unrestricted resources are available for use, it is the Commission's policy to use restricted resources first, and then unrestricted resources as they are needed.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

K. Compensated Absences

Compensated absences are accrued as a liability as the benefits are earned for leave balances that are more likely than not to be used for compensated leave or settled through cash or noncash means. The entire compensated absence liability is reported on the government-wide Statement of Net Position. For governmental funds, a liability for compensated absences is recognized upon the occurrence of relevant events such as employee resignations and retirements that occur prior to year-end that have not yet been paid with expendable available financial resources. These amounts are reported in the fund from which the employees who have accumulated leave are paid, primarily the general fund.

Commission policy permits employees to accumulate earned, but unused vacation, holiday, and sick pay benefits. Vacation, holiday and sick pay are accrued when incurred. Governmental funds record amounts that are due and payable at year-end as a liability of the fund and amounts due in the future as a liability in the government-wide financial statements.

The Commission allows unlimited accumulation of sick leave. Upon service retirement, disability retirement, or death of an employee or officer, and subject to the provisions of any applicable agreement between the employing agency and CalPERS, unused accumulated sick leave for most employees with at least 5 but less than 15 years of service shall be credited at the rate of 50.0% of current salary value thereof provided, however, that the total payment shall not exceed a sum equal to 960 hours of full pay. Unused accumulated sick leave for employees with more 15 or more years of service shall be credited at the rate of the current salary value provided, however, that the total payment shall not exceed a sum equal to 960 hours of full pay. In addition, the employee may also elect to place the payable amount of sick leave into a VEBA (Voluntary Employee Beneficiary Association) account, which may be used for future health care costs.

L. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County of Riverside's Miscellaneous Pension Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by California Public Employees Retirement System (CalPERS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

M. Net Position and Fund Balance

Net Position

In the government-wide financial statements, net position represents the difference between assets, liabilities and deferred outflows (inflows) of resources, and may be classified into three components:

- Investment in Capital Assets – This balance reflects the net position of the Commission that are invested in capital assets. This amount is generally not accessible for other purposes.
- Restricted Net Position – This balance represents net position that is not accessible for general use because their use is subject to restrictions enforceable by third parties.
- Unrestricted Net Position – This balance represents the net position that is available for general use.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Fund Balance

The following classifications describe the relative strength of the constraints placed on the purposes for which resources can be used:

- Nonspendable Fund Balance – Amounts that cannot be spent either because they are in nonspendable form or are required to be maintained intact.
- Restricted Fund Balance – Amounts that are constrained to specific purposes by state or federal laws, or externally imposed conditions by grantors or creditors.
- Committed Fund Balance – Amounts with self-imposed limitations and require both the approval of the highest level of decision-making authority (Commissioners) and the same formal action to remove or modify limitations. The formal action required by the Commissioners for funds to be committed is action by the way of a formal action item allocating funding for a specific purpose, program or initiative.
- Assigned Fund Balance – Amounts that are constrained by the Commission’s intent to be used for specific purposes, but are neither restricted nor committed. The Commission is the only authority allowed to assign amounts to be used for specific purposes.
- Unassigned Fund Balances – These are residual resources of the General Fund in excess of what can properly be classified in one of the other four categories, or negative fund balance of special revenue funds.

When both restricted and unrestricted resources are available for use, it is the Commission’s policy to use restricted resources first and then unrestricted resources, as they are needed. For unrestricted resources, decreases in fund balance first reduce committed fund balance, in the event that committed fund balance becomes zero, then assigned and unassigned fund balances are used in that order.

N. Effect of New Governmental Accounting Standards Board (GASB) Pronouncements

Effective in Current Fiscal Year

GASB Statement No. 101 – *Compensated Absences* – As of July 1, 2024, the Commission adopted GASB Statement No. 101, *Compensated Absences*. The provisions of this standard modernize the types of leave that are considered a compensated absence and provides guidance for a consistent recognition and measurement of the compensated absence liability. The effect of the implementation of this standard on beginning net position is disclosed in Note 13.

GASB Statement No. 102 – *Certain Risk Disclosures* – The Statement requires management to evaluate whether there are risks related to a government’s vulnerabilities due to certain concentrations or constraints that require disclosure. The Commission has determined this Statement did not have a material impact on the financial statements.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Effective in Future Fiscal Years

The GASB has issued the following pronouncements that have effective dates which may impact future financial statement presentation. The Commission has not determined the effect of the following Statements:

GASB Statement No. 103 – *Financial Reporting Model Improvements*

GASB Statement No. 104 – *Disclosures of Certain Capital Assets*

Note 2 - Cash and Investments

Cash and Investments are classified in the accompanying financial statements as follows:

Cash and Investments in County Treasury	\$ 34,586,403
Total cash and investments	\$ 34,586,403

Investments Authorized by the California Government Code

The Commission is authorized under the California Government Code to make direct investments and has adopted the Riverside County Statement of Investment Policy and any amendments, therein. The Commission maintains policies for exposure to interest rate risk, credit risk, and concentration of credit risk, as stated in the policy. The following are investments authorized under the Riverside County Statement of investment Policy, which is more limited than those authorized under the California Government Code:

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio
Municipal Bonds (Muni)	5 years	15%
U.S. Treasury	5 years	100%
Local Agency Obligations (LAO)	3 years	2.5%
Federal Agencies	5 years	100%
Commercial Paper	270 days	40%
Certificate & Time Deposits (NCD & TCD)	2 years	20%
International Bank for Reconstruction and Development and International Finance Corporation	5 years	20%
Repurchase Agreements (REPO)	45 days	40% max/25% in term repo over 7 days
Reverse Repurchase Agreements	60 days	10%
Medium Term Notes (MTNO)	4 years	20%
CalTRUST Short Term Fund	Daily Liquidity	1%
Money Market Mutual Funds (MMF)	Daily Liquidity	20%
Local Agency Investment Funds (LAIF)	Daily Liquidity	Max \$75 million
Cash/Deposit Account	NA	NA

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Investment in Riverside County Treasurer's Pooled Investment Fund

The Commission maintains all of its funds with the Riverside County Treasurer. For information regarding interest rate risk, credit risk, concentration of credit risk, and custodial credit risk of the Riverside County Treasurer's Pool refer to the County of Riverside Annual Comprehensive Financial Report.

The Riverside County Treasurer maintains a cash and investment pool for all funds of the County and other agencies for which the County treasury is the depository. Interest earned on the pooled funds is allocated and credited to these funds quarterly. Interest is apportioned to the Commission based on the average daily balances on deposit with the Riverside County Treasurer.

The Commission is an involuntary participant in the pool regulated by the California Government Code, under the oversight of the Treasurer of the County of Riverside and Treasury Oversight Committee. The fair value of the Commission's investment in this pool is reported in the accompanying financial statements at amounts based upon the Commission's pro-rata share of the fair value provided by the County of Riverside for the entire pool portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the pool, which are recorded on an amortized cost basis. The weighted average maturity of the pool was 1.28 years at June 30, 2025. The County pool investment fund is rated AAA-bf by Moody's Investor Service and AAA/V1 by Fitch Ratings.

Fair Value Measurements

The Commission categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. As of June 30, 2025, the Commission held no individual investments. All funds are invested in the Riverside County Investment Pool.

Deposits and withdrawals are made on the basis of \$1 and not fair value. Accordingly, the Commission's investment in the Riverside County Investment Pool at June 30, 2025 is uncategorized and not defined as a Level 1, Level 2, or Level 3 input.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Note 3 - Due from Other Governments

Due from other governments represents amounts due to the Commission from the California Children and Families Commission ("State Commission") for Prop 10 related revenues. The amounts due at June 30, 2025, were as follows:

Prop 10 Revenue For May - June 2025	\$ 1,581,415
IMPACT	1,358,771
SMIF (interest)	100,691
Other	<u>197,919</u>
Total due from other governments	<u><u>\$ 3,238,796</u></u>

Note 4 - Capital Assets

Capital assets activity for the year ended June 30, 2025, is shown below:

	<u>Beginning</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending</u>
Capital Assets Not Depreciated				
Land	<u>\$ 373,380</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 373,380</u>
Capital Assets Depreciated				
Building and improvements	1,897,938	-	-	1,897,938
Machinery and equipment	<u>141,024</u>	<u>-</u>	<u>(33,620)</u>	<u>107,404</u>
Total depreciable assets	<u>2,038,962</u>	<u>-</u>	<u>(33,620)</u>	<u>2,005,342</u>
Less - Accumulated Depreciation For				
Building and improvements	(543,911)	(53,827)	-	(597,738)
Machinery and equipment	<u>(107,703)</u>	<u>(16,660)</u>	<u>33,620</u>	<u>(90,743)</u>
Total accumulated depreciation	<u>(651,614)</u>	<u>(70,487)</u>	<u>33,620</u>	<u>(688,481)</u>
Total capital assets depreciated, net	<u>1,387,348</u>	<u>(70,487)</u>	<u>-</u>	<u>1,316,861</u>
Total capital assets, net	<u><u>\$ 1,760,728</u></u>	<u><u>\$ (70,487)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 1,690,241</u></u>

Depreciation expense for the year ended June 30, 2025 totaled \$70,487 and is included in child development in the statement of activities.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Note 5 - Compensated Absences

County policy permits employees in some bargaining units to accumulate earned, but unused vacation, holiday, and sick pay benefits. Vacation and holiday pay are accrued when incurred. For other bargaining units, annual leave is earned and accrued, but not vacation or sick leave. Governmental funds record amounts that are due and payable at year-end as a liability of the fund and amounts due in the future as a liability in the government-wide financial statements. At June 30, 2025, the amount of accrued vacation, holiday pay, and sick leave reported in the government-wide statement of net position was \$987,130.

The County allows unlimited accumulation of sick leave. Upon service retirement, disability retirement, or death of an employee or officer, and subject to the provisions of any applicable agreement between the employing agency and the Public Employee’s Retirement System, unused accumulated sick leave for most employees with at least five (5) but less than 15 years of service shall be credited at the rate of 50% of current salary value thereof provided, however, that the total payment shall not exceed a sum equal to 960 hours of full pay. Unused accumulated sick leave for employees with more than fifteen or more years of service shall be credited at the rate of the current salary value provided, however, that the total payment shall not exceed a sum equal to 960 hours of full pay. In addition, the employee may also elect to place the payable amount of sick leave into a VEBA (Voluntary Employee Beneficiary Association) account which may be used for future health care costs.

	Beginning Balance As Restated	Net Change	Ending Balance	Amount Due in one year
Compensated Absences	\$ 648,185	\$ 338,945	\$ 987,130	\$ 642,569

Note 6 - Net Position and Fund Balance

The details of the fund balances as of June 30, 2025, are presented below:

	General Fund	ARPA Fund	Total
Fund Balance			
Restricted to			
Early Care & Education Recovery	\$ -	\$ 401,538	\$ 401,538
Committed to			
Budgetary Stabilization Reserve	6,000,000	-	6,000,000
RUHS-MC MFM Capacity Building	2,964,542	-	2,964,542
Inland Southern California United Way	4,382,369	-	4,382,369
ECE Facility Projects	267,900	-	267,900
Total committed	13,614,811	-	13,614,811
Assigned to			
FY 25/26 Budgeted Fund Balance Draw	2,888,382	-	2,888,382
Unassigned			
Unassigned Fund Balance	16,025,795	-	16,025,795
Total fund balance	\$ 32,528,988	\$ 401,538	\$ 32,930,526

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Stabilization Arrangement

In May 2018, the Commission approved Action Item #18-12. Under the formal action, a portion of the fund balance of the General Fund is committed for budget stabilization arrangement, such as might be needed when revenue shortages or budgetary imbalances occur. The Policy states that, at fiscal year-end, an amount equal \$6,000,000 of the General Fund is to be committed for use to maintain services at the same level as was contracted in the event of revenue budgetary shortfall (revenue fall 10% below budget). At June 30, 2025, \$6,000,000 was committed for the budgetary stabilization reserve.

Minimum Fund Balance Policy

In May 2018, the Commission approved Action Item #18-12, which created a minimum fund balance reserve policy. The minimum fund balance reserve is set at an amount equal to \$4,000,000. The reserve is to be replenished as soon as economic conditions allow. As of June 30, 2025, the Commission had \$4,000,000 of the targeted reserve amount of \$4,000,000 in unassigned fund balance, pursuant to the policy.

Note 7 - Special Funding – Other Programs

The Riverside IMPACT (Improve and Maximize Programs so All Children Thrive) Legacy program is dedicated to enhancing the quality of early learning environments across a diverse range of voluntary settings. This includes licensed centers, family child-care homes (FCCH), legally exempt centers, family, friend, and neighbor (FFN) care, as well as alternative settings for children aged 0 to 5. First 5 California has awarded the Commission \$7,698,631 to support the IMPACT initiative over a two-year period starting in FY 23-24. As the fiscal lead for the region, this amount includes pass-through funds for First 5 San Bernardino, Orange County, and Imperial. Funds claimed for the year ending June 30, 2025 totaled \$3,968,874. The First 5 IMPACT program requires matching contributions from program partners at a ratio of two to one—meaning for every dollar of local funding, there are two dollars of First 5 California funding. Additionally, the Home Visitation program, funded through First 5 California, has received \$134,143, bringing the total funding for all initiatives to \$4,103,017. The Commission has also secured \$73,644 in IMPACT-related funding from the Riverside County Office of Education.

The Riverside County Department of Public Social Services has provided an additional \$2,500,000 to support five family resource centers across the county. On September 14, 2021, and January 24, 2023, the Riverside County Board of Supervisors approved the allocation of \$15,000,000 and \$8,000,000, respectively, in federal funding through the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) as part of the American Rescue Plan Act of 2021 (ARPA). These funds are designated for the Commission for Early Care & Education Recovery, aimed at bolstering COVID-19 response efforts and fostering economic recovery in Riverside County. As of June 30, 2025, the Commission has incurred a total of \$19,869,806 in eligible expenditures under the ARPA program, distributed as follows: \$5,781,770 in FY 2022, \$7,255,855 in FY 2023, \$2,251,691 in FY 2024, and \$4,580,490 in FY 2025. During the year ending June 30, 2025, the Commission transferred \$3,000,000 of ARPA funds to the County of Riverside Executive Office to support the Lakeland Village Childcare Infrastructure Project. Under the ARPA program, funds must be obligated by December 31, 2024, and expended by December 31, 2026. As of June 30, 2025, \$695,636 and interest in ARPA funds have been obligated and remain unspent.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Note 8 - Related Party Transactions

The required composition of the Board of Commissioners is consistent with the Children and Families Act of 1998 and Riverside County Ordinance 784. Some of the programs funded by First 5 Riverside are operated by organizations associated with the Commissioners. Commissioners must abstain from discussion and voting on issues directly related to their respective organizations. The Commission also utilizes the County Counsel for its legal services.

The following is a summary of expenditures and payables at June 30, 2025 for each related party:

Organization	Expenditure Amount
County Counsel	\$ 40,028
Department of Public Health	640,585
Jurupa Unified School District	907,307
Riverside County Office of Education	2,627,151
Total	\$ 4,215,071

The expenditure amounts are included in Professional and Specialized Services.

During the year ended June 30, 2025, the Commission transferred to the County of Riverside \$3,000,000 of ARPA funds to the County of Riverside Executive Office to support the Lakeland Village Childcare Infrastructure Project.

Note 9 - Program Evaluation

In accordance with the *Standards and Procedures for Audits of California Counties Participating in the California Children and Families Program*, issued by the California State Controller, the Commission is required to disclose the amounts expended during the fiscal year on program evaluation. Program evaluation costs pertain to those activities undertaken to support the collection, production, analysis and presentation of evaluation information for Commission management, Commissioners and other interested parties.

For the year ended June 30, 2025, the Commission expended \$835,926 on program evaluation.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Note 10 - Retirement Plan

A. General Information about the Pension Plan

Plan Descriptions – The County contracts with CalPERS to provide retirement benefits to its employees. CalPERS is a common investment and administrative agent for participating public entities with the State of California. All qualified permanent and probationary employees are eligible to participate in the County’s Miscellaneous (all other) Employee Pension Plans, an agent multiple employer defined benefit pension plan administered by the California Public Employees Retirement System (CalPERS). Benefit provisions under the Plans are established by State statute and County resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information may be obtained from: California Public Employee’s Retirement System, 400 Q Street, P.O. Box 942701, Sacramento, California 94229-2701 or can be found on the CalPERS website at: <http://www.calpers.ca.gov>.

The employees of the Commission are employees of the County. The Commission reimburses the County for all pension plan costs and participates in the County’s agent employer plan. For financial reporting purposes, the Commission reports a proportionate share of the County’s collective net pension liability, pension expense, and deferred outflows and inflows of resources. Accordingly, the disclosures and required supplementary information have been reported for the Commission as a cost-sharing participant. For additional details of the County’s pension plan, refer to the County of Riverside Annual Comprehensive Financial Report.

Benefits Provided – CalPERS provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost-of-living adjustments for each plan are applied as specified by the Public Employees’ Retirement Law.

The Plan’s provisions and benefits in effect at June 30, 2025, are summarized as follows:

	Miscellaneous		
	Tier I Prior to <u>8/23/2012</u>	Tier II 8/23/2012 through <u>12/31/2012</u>	Tier III On or after <u>1/1/2013</u>
Hire Date	<u>8/23/2012</u>	<u>12/31/2012</u>	<u>1/1/2013</u>
Formula	3% at 60	2% @ 60	2% @ 62
Benefit Vesting Schedule	5 years of service	5 years of service	5 years of service
Final Compensation	12 months	36 months	36 months
PEPRA Compensation Limit	N/A	N/A	\$ 117,020
Benefit Payments	monthly for life	monthly for life	monthly for life
Earliest Retirement Age	50	50	52
Required Employee Contribution Rates	8.0%	7.0%	7.25%
Required Employer Contribution Rates	23.05%	23.05%	23.05%

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Contributions - Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers must be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. Beginning in fiscal year 2016, CalPERS collects employer contributions for the Plan as a percentage of payroll for the normal cost portion as noted in the rates above and as a dollar amount for contributions toward the unfunded liability and side fund. The dollar amounts are billed on a monthly basis.

Active plan members in CalPERS are required to contribute up to 8% (Miscellaneous employees) of their annual covered salary as specified in the governing Memorandum of Understanding or as provided by state statute. The Commission's contributions to the County plan were \$1,565,664 for the year ended June 30, 2025.

B. Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2025, the Commission reported a net pension liability for its proportionate share of the County's miscellaneous plan net pension liability of \$7,460,461.

The Commission's net pension liability was measured as the proportionate share of the County's net pension liability based on its actual 2025 contributions in relation to all County contributions to the Plan.

The net pension liability of the Plan was measured as of June 30, 2024, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2023, rolled forward to June 30, 2024, using standard update procedures. The Commission's proportionate share of the County's miscellaneous pension plan's net pension liability, measured as of June 30, 2023, and 2024 was 0.292782% and 0.307451%, respectively.

For the year ended June 30, 2025, the Commission recognized pension expense is \$1,820,766. At June 30, 2025, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Actual and Expected Experience	\$ 352,527	\$ (119,098)
Changes In Assumptions	344,328	-
Net Differences Between Projected and Actual Earnings On Plan investments	374,959	-
Changes In Proportion and Difference Between Commission's Contributions and Proportionate Share of Contributions	475,203	(205,701)
Contributions Subsequent To The Measurement Date	1,565,664	-
Total	\$ 3,112,681	\$ (324,799)

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

The amount of \$1,565,664 reported as deferred outflow of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources related to pensions will be recognized as pension expense as follows:

Year ended June 30		
2025	\$	298,376
2026		914,690
2027		102,720
2028		(93,568)
		\$ 1,222,218

Actuarial Assumptions – The Commission’s proportion of the County’s total pension liabilities in the June 30, 2023, actuarial valuations were determined using the following actuarial assumptions:

Valuation Date		June 30, 2023
Measurement Date		June 30, 2024
Actuarial Cost Method		Entry-Age Normal Cost Method
Actuarial Assumptions		
Discount rate		6.90%
Inflation		2.30%
Salary increases		Varies by Entry Age and Service
Mortality rate table (1)		Derived using CalPERS' Membership Data for all Funds
Post retirement benefit increase	Lesser of Contract COLA up to 2.30% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.30% thereafter	

- (1) The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2021 CalPERS Experience Study for the period from 2001 to 2019. Pre-retirement and Post-retirement mortality rates include generational mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the CalPERS Experience Study and Review of Actuarial Assumptions report from November 2021 that can be found on the CalPERS website.

Discount Rate – The discount rate used to measure the total pension liability was 6.90% for the Plan. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that the County’s contributions will be made at rates equal to the difference between actuarially determined contributions rates and the employee rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund (PERF) cash flows. Taking into account historical returns of all the Public Employees Retirement Funds' asset classes (which includes the agent plan and two cost-sharing plans or PERF A, B, and C funds), expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each PERF fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class	Target Allocation	Real Return ^{1,2}
Global Equity - Cap-weighted	30.0%	4.54%
Global Equity - Non-Cap-weighted	12.0%	3.84%
Private Equity	13.0%	7.28%
Treasury	5.0%	0.27%
Mortgage-backed Securities	5.0%	0.50%
Investment Grade Corporates	10.0%	1.56%
High Yield	5.0%	2.27%
Emerging Market Debt	5.0%	2.48%
Private Debt	5.0%	3.57%
Real assets	15.0%	3.21%
Leverage	-5.0%	-0.59%
Total	100%	

(1) An expected inflation of 2.30% used for this period

(2) Figures are based on the 2021 Asset Liability Management study

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents the proportionate share of the net pension liability of the Commission, calculated using the discount rate for the Plan, as well as what the Commission's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-Percentage point higher than the current rate:

	Discount Rate -1% (5.90%)	Current Discount Rate (6.90%)	Discount Rate + 1% (7.90%)
Commission's Proportionate Share of the Net Pension Liability	\$ 12,405,199	\$ 7,460,461	\$ 3,410,925

Pension Plan Fiduciary Net Position – Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial report and the County Annual Comprehensive Financial Report (ACFR). The County's financial statements may be found on the Auditor-Controller's Website:

<http://www.auditorcontroller.org/>.

First 5 Riverside County Children and Families Commission

Notes to Financial Statements

June 30, 2025

Note 11 - Risk Management

The Commission is part of the County of Riverside's insurance programs including coverage for general liability and auto liability. The County's insurance program for general and auto liability is a combination of self-insurance and excess insurance providing limits of liability of \$25,000,000 per occurrence.

The employees at the Commission are considered to be employees of the County of Riverside and are covered by the County's workers' compensation program. The County's workers' compensation program is a combination of self-insurance and excess insurance providing statutory limits of coverage as required by the State of California.

For the past three years, settlements or judgment amounts have not exceeded insurance provided for Commission.

Note 12 - Contingencies

The Commission participates in state and federal programs, the principal of which are subject to program compliance. The amount of expenditures which may be disallowed, if any, by the granting agencies (First 5 California or State of California or federal awarding agencies) are anticipated to be immaterial.

The Commission is involved in various legal proceedings from time to time in the normal course of business. In management's opinion, the Commission is not involved in any legal proceeding that will have a material adverse effect on financial position or changes in financial position of the Commission.

Note 13 - Restatement

Change in Accounting Principle

As of July 1, 2024, the Commission adopted GASB Statement No. 101, *Compensated Absences*. The provisions of this standard modernize the types of leave that are considered a compensated absence and provides guidance for a consistent recognition and measurement of the compensated absence liability. Therefore, compensated absences were increased by \$62,768 as of July 1, 2024. The effect of this change in accounting principles is described in the table below.

	July 1, 2024, As Previously Reported	Change in Accounting Principle	July 1, 2024, As Restated
Governmental Activities	\$ 31,653,398	\$ (62,768)	\$ 31,590,630
Total primary government	\$ 31,653,398	\$ (62,768)	\$ 31,590,630

Required Supplementary Information
June 30, 2025

First 5 Riverside County Children and Families Commission



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First 5 Riverside County Children and Families Commission
Schedule of the Commission's Proportionate Share of the Net Pension Liability (Miscellaneous Plan)
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Commission's proportion of the net pension liability	0.307451%	0.292782%	0.285902%	0.322377%	0.303069%	0.214360%	0.243538%	0.240294%	0.181543%	0.157307%
Commission's proportionate share of the net pension liability	\$ 7,460,461	\$ 7,333,106	\$ 6,901,560	\$ 3,253,591	\$ 6,463,224	\$5,065,275	\$ 5,301,689	\$ 5,231,069	\$ 2,987,791	\$ 1,777,256
Covered payroll	\$ 3,628,795	\$ 3,327,557	\$ 3,734,131	\$ 3,481,611	\$ 2,638,451	\$ 2,660,118	\$ 2,581,044	\$ 1,944,230	\$ 1,590,991	\$ 1,339,400
Commission's proportionate share of the net pension liability as a percentage of covered payroll	205.59%	220.38%	184.82%	93.45%	244.96%	190.42%	205.41%	269.06%	187.79%	132.69%
Plan fiduciary net position as a percentage of the total pension liability	78.32%	76.24%	75.92%	89.13%	76.03%	72.08%	72.12%	71.03%	74.51%	80.89%
Measurement date	June 30, 2024	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015

First 5 Riverside County Children and Families Commission
Schedule of Contributions
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Required Commission contributions	\$ 1,565,664	\$ 1,334,938	\$ 924,394	\$ 948,918	\$ 866,994	\$ 523,854	\$ 505,552	\$ 438,501	\$ 325,821	\$ 252,313
Contributions in relation to the actuarially determined contribution	<u>1,565,664</u>	<u>1,334,938</u>	<u>924,394</u>	<u>948,918</u>	<u>866,994</u>	<u>523,854</u>	<u>505,552</u>	<u>438,501</u>	<u>325,821</u>	<u>252,313</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 4,685,454	\$ 3,628,795	\$ 3,327,557	\$ 3,734,131	\$ 3,481,611	\$ 2,638,451	\$ 2,660,118	\$ 2,581,044	\$ 1,944,230	\$ 1,590,991
Contributions as a percentage of covered payroll	33.42%	36.79%	27.78%	25.41%	24.90%	19.85%	19.00%	16.99%	16.76%	15.86%

First 5 Riverside County Children and Families Commission
Schedule of Revenues, Expenditures, and Changes in Fund Balance -
Budget and Actual – General Fund
Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Tobacco taxes	\$ 16,100,000	\$ 16,100,000	\$ 14,153,732	\$ (1,946,268)
IMPACT	4,000,126	4,158,327	4,103,018	(55,309)
Other programs	8,067,007	6,605,049	6,057,765	(547,284)
Investment income	600,000	600,000	1,811,367	1,211,367
Total revenues	<u>28,767,133</u>	<u>27,463,376</u>	<u>26,125,882</u>	<u>(1,337,494)</u>
Expenditures				
Current				
Salaries and benefits	8,148,696	8,148,696	8,025,988	122,708
Professional and specialized services	24,115,018	23,022,781	18,157,416	4,865,365
Services and supplies	2,653,419	2,653,419	2,014,823	638,596
Total expenditures	<u>34,917,133</u>	<u>33,824,896</u>	<u>28,198,227</u>	<u>5,626,669</u>
Other Financing Sources (Uses)				
Contributions from County	-	211,520	-	(211,520)
Net Changes in Fund Balance	<u>\$ (6,150,000)</u>	<u>\$ (6,150,000)</u>	<u>\$ (2,072,345)</u>	<u>\$ 4,077,655</u>
Fund Balance, Beginning of Year			<u>34,601,333</u>	
Fund Balance, Ending			<u>\$ 32,528,988</u>	

First 5 Riverside County Children and Families Commission
Schedule of Revenues, Expenditures, and Changes in Fund Balance -
Budget and Actual – ARPA Fund
Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Other programs	\$ 5,004,800	\$ 8,276,126	\$ 4,580,490	\$ (3,695,636)
Investment income	-	-	90,138	90,138
Total revenues	<u>5,004,800</u>	<u>8,276,126</u>	<u>4,670,628</u>	<u>(3,605,498)</u>
Expenditures				
Current				
Salaries and benefits	-	-	111,090	(111,090)
Professional and specialized services	5,004,800	8,276,126	4,469,400	3,806,726
Total expenditures	<u>5,004,800</u>	<u>8,276,126</u>	<u>4,580,490</u>	<u>3,695,636</u>
Net Changes in Fund Balance	<u>\$ -</u>	<u>\$ -</u>	90,138	<u>\$ 90,138</u>
Fund Balance, Beginning of Year			<u>311,400</u>	
Fund Balance, Ending			<u>\$ 401,538</u>	

Note to Required Supplementary Information

Budget and Budgetary Process

The annual budget is adopted on a basis consistent with Generally Accepted Accounting Principles for the general fund and ARPA fund. The appropriated budget is prepared utilizing fund and department categories. Transfer of appropriations between categories must be approved by the Commission. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level.

The Commission adopts an annual budget, which can be amended by the Commission throughout the year. The basis used to prepare the budget is the same as the basis used to reflect actual revenues and expenditures.

Other Supplementary Information
June 30, 2025

First 5 Riverside County Children and Families Commission



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First 5 Riverside County Children and Families Commission
Schedule of First 5 California Funding
Year Ended June 30, 2025

<u>Program</u>	<u>Source</u>	<u>Revenue</u>	<u>Expenses</u>
IMPACT	F5CA Program Funds	\$ 4,103,018	\$ 4,103,018

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Compliance Section
June 30, 2025

First 5 Riverside County Children and Families Commission



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Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Board of Commissioners
First 5 Riverside County Children and Families Commission
Riverside, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the First 5 Riverside County Children and Families Commission (Commission), a component unit of the County of Riverside, California, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission’s basic financial statements, and have issued our report thereon dated October 15, 2025. Our report included an emphasis of matter paragraph indicating the adoption of GASB Statement No. 101, *Compensated Absences*, for the year ended June 30, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Commission’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Eide Sully LLP".

Rancho Cucamonga, California
October 15, 2025



Independent Auditor's Report on State Compliance and on Internal Control over Compliance

To the Board of Commissioners
First 5 Riverside County Children and Families Commission
Riverside, California

Report on Compliance

Opinion

We have audited the First 5 Riverside County Children and Families Commission's (Commission), a component unit of the County of Riverside, California, compliance with the requirements specified in the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, issued by the State Controller's Office, applicable to the Commission's statutory requirements identified below for the year ended June 30, 2025.

In our opinion, the Commission complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the California Children and Families Program for the year ended June 30, 2025.

Basis for Opinion

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, issued by the State Controller's Office. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of the Commission's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above, and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the California Children and Families Program.

Auditor’s Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether the material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Commission’s compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the State of California’s *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Commission’s compliance with the requirements of the California Children and Families Program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Commission’s compliance with the compliance requirements referred to above and performing such other procedures as we consider necessary in the circumstances;
- Obtain an understanding of the Commission’s internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the State of California’s *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, but not for the purpose of expressing an opinion on the effectiveness of the Commission’s internal controls over compliance. Accordingly, we express no such opinion; and
- Select and test transactions and records to determine the Commission’s compliance with the state laws and regulations applicable to the following items:

Description	Audit Guide Procedures	Procedures Performed
Contracting and Procurement	6	Yes
Administrative Costs	3	Yes
Conflict-of-Interest	3	Yes
County Ordinance	4	Yes
Long-range Financial Plans	2	Yes
Financial Condition of the Commission	1	Yes
Program Evaluation	3	Yes
Salaries and Benefits Policies	2	Yes

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identify during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention from those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit, we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*. Accordingly, this report is not suitable for any other purpose.



Rancho Cucamonga, California
October 15, 2025

First 5 Riverside County Children and Families Commission
Schedule of Prior Year Findings and Responses
Year Ended June 30, 2025

<u>Finding No.</u>	<u>Program</u>	<u>Current Year Status</u>
2024-001	Unauthorized and Unsupported Rent Expenditure	Implemented



October 15, 2025

To the Board of Commissioners
First 5 Riverside County Children and Families Commission
Riverside, California

We have audited the financial statements of the governmental activities and each major fund of the First 5 Riverside County Children and Families Commission (Commission), a component unit of the County of Riverside, California as of and for the year ended June 30, 2025, and have issued our report thereon dated October 15, 2025. Professional standards require that we advise you of the following matters relating to our audit.

Our Responsibility in Relation to the Financial Statement Audit under Generally Accepted Auditing Standards and Government Auditing Standards and our Compliance Audit under the State of California's Standards and Procedures for Audits of California Counties Participating in the California Children and Families Programs

As communicated in our letter dated June 11, 2025 our responsibility, as described by professional standards, is to form and express an opinion about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America, and to express an opinion on whether the Commission complied with the compliance requirements described in the State of California's *Standards and Procedures for Audits of California Counties Participating in the California Children and Families Programs*. Our audit of the financial statements does not relieve you or management of your respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of the system of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, as part of our audit, we considered the system of internal control of the Commission solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

Our responsibility, as prescribed by professional standards as it relates to the audit of the Commission's compliance with the State of California's *Standards and Procedures for Audits of California Counties Participating in the California Children and Families Programs*, is to express an opinion on compliance based on our audit of the types of compliance requirements referred to above. An audit of compliance includes consideration of internal control over compliance with the types of compliance requirements referred to above as a basis for designing audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the State of California's *Standards and Procedures for Audits of California Counties Participating in the California Children and Families Programs*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, as a part of our compliance audit, we considered internal control over compliance for these purposes and not to provide any assurance on the effectiveness of the Commission's internal control over compliance.

We are also responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

We have provided our comments regarding internal controls during our audit in our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* dated October 15, 2025. We have also provided our comments regarding compliance with the types of compliance requirements referred to above and internal controls over compliance during our audit in our Independent Auditor's Report on State Compliance and Report on Internal Control Over Compliance dated October 15, 2025.

Planned Scope and Timing of the Audit

We conducted our audit consistent with the planned scope and timing we previously communicated to you.

Compliance with All Ethics Requirements Regarding Independence

The engagement team, others in our firm, as appropriate, our firm, and other firms utilized in the engagement, if applicable, have complied with all relevant ethical requirements regarding independence.

Qualitative Aspects of the Entity's Significant Accounting Practices

Significant Accounting Policies

Management has the responsibility to select and use appropriate accounting policies. The significant accounting policies used by the Commission are described in Note 1 to the financial statements. As discussed in Note 13 to the financial statements, the Commission has changed accounting policies related to accounting for compensated absences to adopt the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Accordingly, the accounting change has been retrospectively applied to the financial statements beginning July 1, 2024. No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

Accounting Estimates and Related Disclosures

Accounting estimates and related disclosures are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

The most sensitive accounting estimates affecting the financial statements are amounts related to the net pension liability, related deferred inflows of resources and deferred outflows of resources, pension expense, and disclosures, which are based on actuarial valuations and a proportionate share of the collective net pension liability of the County of Riverside's miscellaneous agent employer plan. We evaluated the key factors and assumptions used to develop the estimates and determined that they are reasonable in relation of the basic financial statements taken as a whole.

Financial Statement Disclosures

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the Commission's financial statements relate to:

The disclosure of the Commission's defined benefit pension plan, net pension liability and related deferred inflows of resources and deferred outflows of resources in Note 10 to the financial statements. The valuation of the net pension liability and related deferred outflows (inflows) of resources are sensitive to the underlying actuarial assumptions used including, but not limited to, the discount rate, and the Commission's proportionate share of the Plan's collective net pension liability. As disclosed in Note 10, a 1% increase or decrease in the discount rate has a significant effect on the Commission's net pension liability.

Significant Difficulties Encountered during the Audit

We encountered no significant difficulties in dealing with management relating to the performance of the audit.

Uncorrected and Corrected Misstatements

For purposes of this communication, professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. Further, professional standards require us to also communicate the effect of uncorrected misstatements related to prior periods on the relevant classes of transactions, account balances or disclosures, and the financial statements as a whole. Uncorrected misstatements or matters underlying those uncorrected misstatements could potentially cause future-period financial statements to be materially misstated, even though the uncorrected misstatements are immaterial to the financial statements currently under audit. There were no uncorrected or corrected misstatements identified as a result of our audit procedures.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to the Commission financial statements or the auditor's report. No such disagreements arose during the course of the audit.

Circumstances that Affect the Form and Content of the Auditor's Report

For purposes of this letter, professional standards require that we communicate any circumstances that affect the form and content of our auditor's report. As described in Note 1 to the financial statements, due to the adoption of GASB Statement No. 101, *Compensated Absences*, the Commission restated opening balances as of July 1, 2024. The purpose of the paragraph is to draw attention to the disclosures for the adoption of the standards update. We have included an emphasis of matter in our report regarding this restatement. We did not modify our opinion related to this matter.

Representations Requested from Management

We have requested certain written representations from management which are included in the management representation letter dated October 15, 2025.

Management's Consultations with Other Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing and accounting matters.

Other Significant Matters, Findings, or Issues

In the normal course of our professional association with the Commission, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, significant events or transactions that occurred during the year, operating and regulatory conditions affecting the entity, and operational plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as the Commission's auditors.

This report is intended solely for the information and use of the Board of Commissioners, and management of the Commission and is not intended to be, and should not be, used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Eide Sully LLP".

Rancho Cucamonga, California

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 County Supervisor
 Chair

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Tammi Graham
 Executive Director

Charna Widby
 Assistant Director

Michael Knight
 Assistant Director

Patricia Perez
 Deputy Director

October 15, 2025

Eide Bailly LLP
 10681 Foothill Blvd Suite 300,
 Rancho Cucamonga, CA 91730

This representation letter is provided in connection with your audit of the financial statements of First 5 Riverside Children and Families Commission (Commission), a component unit of the County of Riverside, which comprise the respective financial position of the governmental activities and each major fund as of June 30, 2025, and for year then ended, and the related notes to the financial statements, for the purpose of expressing opinions on whether the basic financial statements present fairly, in all material respects, the financial position, results of operations, and cash flows, where applicable, of the various opinion units of First 5 Riverside Children and Families Commission (Commission) in accordance with accounting principles generally accepted for governments in the United States of America (U.S. GAAP).

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information such that, in the light of surrounding circumstances, there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

We confirm that, to the best of our knowledge and belief, having made such inquiries as we considered necessary for the purpose of appropriately informing ourselves as of October 15, 2025.

Financial Statements

1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated June 11, 2025 for the preparation and fair presentation of the financial statements of the various opinion units referred to above in accordance with U.S. GAAP.
2. The financial statements referred to above have been fairly presented in accordance with U.S. GAAP and include all properly classified funds, required supplementary information,¹¹ and notes to the basic financial statements.
3. We acknowledge our responsibility for the design, implementation, and maintenance of the system of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.
4. We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.
5. The methods, data, and significant assumptions used by us in making accounting estimates and their related disclosures are appropriate to achieve recognition, measurement, or disclosure that is reasonable in the context of U.S. GAAP.

6. We acknowledge our responsibility for compliance with the laws, regulations, and provisions of contracts and grant agreements.
7. We have reviewed, approved, and taken responsibility for the financial statements and related notes.
8. We have a process to track the status of audit findings and recommendations.
9. We have identified and communicated to you all previous audits, attestation engagements, and other studies related to the audit objectives and whether related recommendations have been implemented.
10. Significant assumptions used by us in making accounting estimates including those measured at fair value, are reasonable
11. All related party relationships and transactions have been appropriately accounted for and disclosed in accordance with the requirements of U.S. GAAP.
12. All events subsequent to the date of the financial statements and for which U.S. GAAP requires adjustment or disclosure have been adjusted or disclosed.
13. The effects of all known actual or possible litigation and claims have been accounted for and disclosed in accordance with U.S. GAAP.
14. All component units, as well as joint ventures with an equity interest, are included and other joint ventures and related organizations are properly disclosed.
15. All funds and activities are properly classified.
16. All funds that meet the quantitative criteria in GASB Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, GASB Statement No. 37, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments: Omnibus* as amended, and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, for presentation as major are identified and presented as such and all other funds that are presented as major are considered important to financial statement users.
17. All components of net position, nonspendable fund balance, and restricted, committed, assigned, and unassigned fund balance are properly classified and, if applicable, approved.
18. Our policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position/fund balance are available is appropriately disclosed and net position/fund balance is properly recognized under the policy.
19. All revenues within the statement of activities have been properly classified as program revenues, general revenues, contributions to term or permanent endowments, or contributions to permanent fund principal.
20. All expenses have been properly classified in or allocated to functions and programs in the statement of activities, and allocations, if any, have been made on a reasonable basis.
21. All interfund and intra-entity transactions and balances have been properly classified and reported.
22. Deposit and investment risks have been properly and fully disclosed.
23. Capital assets, including infrastructure assets, are properly capitalized, reported, and if applicable, depreciated.
24. All required supplementary information is measured and presented within the prescribed guidelines.
25. With regard to investments and other instruments reported at fair value:
 - a. The underlying assumptions are reasonable and they appropriately reflect management's intent and ability to carry out its stated courses of action.
 - b. The measurement methods and related assumptions used in determining fair value are appropriate in the circumstances and have been consistently applied.
 - c. The disclosures related to fair values are complete, adequate, and in accordance with U.S. GAAP.
 - d. There are no subsequent events that require adjustments to the fair value measurements and disclosures included in the financial statements.
26. With respect to preparation of the financial statements, we have performed the following:

- a. Made all management decisions and performed all management functions;
 - b. Assigned a competent individual to oversee the services;
 - c. Evaluated the adequacy of the services performed;
 - d. Evaluated and accepted responsibility for the result of the service performed; and
 - e. Established and maintained internal controls, including monitoring ongoing activities
27. With respect to the management's discussion and analysis, budgetary comparison schedule and pension schedules (RSI) accompanying the financial statements:
- a. We acknowledge our responsibility for the presentation of the RSI in accordance with U.S. GAAP.
 - b. We believe the RSI including its form and content, is measured and fairly presented in accordance with U.S. GAAP.
 - c. The methods of measurement or presentation have not changed from those used in the prior period.

Information Provided

28. We have provided you with:
- a. Access to all information, of which we are aware that is relevant to the preparation and fair presentation of the financial statements of the various opinion units referred to above, such as records, documentation, meeting minutes, and other matters;
 - b. Additional information that you have requested from us for the purpose of the audit;
 - c. Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.
 - d. A written acknowledgement of all the documents that we expect to issue that will be included in the annual report and the planned timing and method of issuance of that annual report;
 - e. A final version of the annual report (including all the documents that, together, comprise the annual report) in a timely manner prior to the date of the auditor's report.
29. The financial statements and any other information included in the annual report are consistent with one another, and the other information does not contain any material misstatements.
30. All transactions have been recorded in the accounting records and are reflected in the financial statements.
31. We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
32. We have provided to you our evaluation of the entity's ability to continue as a going concern, including significant conditions and events present, concentrations and constraints, and we believe that our use of the going concern basis of accounting is appropriate.
33. We have no knowledge of any fraud or suspected fraud that affects the entity and involves:
- a. Management;
 - b. Employees who have significant roles in internal control; or
 - c. Others where the fraud could have a material effect on the financial statements.
34. We have no knowledge of any instances, that have occurred or are likely to have occurred, of fraud and noncompliance with provisions of laws and regulations that have a material effect on the financial statements or other financial data significant to the audit objectives, and any other instances that warrant the attention of those charged with governance, whether communicated by employees, former employees, vendors (contractors), analysts, regulators, or others.
35. We have no knowledge of any instances that have occurred or are likely to have occurred, of noncompliance with provisions of contracts and grant agreements that has a material effect on the determination of financial statement amounts or other financial data significant to the audit objectives.

36. We have no knowledge of any instances that have occurred or are likely to have occurred of abuse that could be quantitatively or qualitatively material to the financial statements or other financial data significant to the audit objectives.
37. We have taken timely and appropriate steps to remedy fraud, noncompliance with provisions of laws, regulations, contracts, and grant agreements, abuse or waste that you have reported to us.
38. We have a process to track the status of audit findings and recommendations.
39. We have identified for you all previous audits, attestation engagements, and other studies related to the audit objectives and whether related recommendations have been implemented.
40. We are not aware of any pending or threatened litigation, claims, and assessments whose effects should be considered when preparing the financial statements.
41. We have disclosed to you the identity of all the entity's related parties and the nature of all the related party relationships and transactions of which we are aware.
42. There have been no communications from regulatory agencies concerning noncompliance with or deficiencies in accounting, internal control, or financial reporting practices.
43. The Commission has no plans or intentions that may materially affect the carrying value or classification of assets and liabilities.
44. We have disclosed to you all guarantees, whether written or oral, under which the Commission is contingently liable.
45. We have disclosed to you all significant estimates and material concentrations known to management that are required to be disclosed in accordance with GASB Statement No. 62 (GASB-62), *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. Significant estimates are estimates at the balance sheet date that could change materially within the next year. Concentrations refer to volumes of business, revenues, available sources of supply, or markets or geographic areas for which events could occur that would significantly disrupt normal finances within the next year.
46. We have identified and disclosed to you the laws, regulations, and provisions of contracts and grant agreements that could have a direct and material effect on financial statement amounts, including legal and contractual provisions for reporting specific activities in separate funds.
47. There are no:
 - a. Violations or possible violations of laws or regulations, or provisions of contracts or grant agreements whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency, including applicable budget laws and regulations.
 - b. Unasserted claims or assessments that our lawyer has advised are probable of assertion and must be disclosed in accordance with GASB-62.
 - c. Other liabilities or gain or loss contingencies that are required to be accrued or disclosed by GASB-62
48. The Commission has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets nor has any asset or future revenue been pledged as collateral, except as disclosed to you.
49. We have complied with all aspects of grant agreements and other contractual agreements that would have a material effect on the financial statements in the event of noncompliance.
50. Relating to the Commission's participation in the County's pension plan, we have reviewed the actuarial valuation, and adequately considered the assumptions and qualifications of the specialist in determining the amounts and disclosures used in the financial statements and our underlying accounting records. We did not give or cause any instructions to be given to the specialist with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had an impact on the independence or objectivity of the specialist.

51. We have complied with all requirements outlined in the Standard and Procedures for Audits of Local Entities Administering the California Children and Families Act as issued by the California State Controller. In addition, we represent the following:
- a. We have established contracting and procurement policies pursuant to Health and Safety Code Sections (H&S) 1301040(d)(4) and 130151(b)(1); operated in accordance with these policies; and incorporated procedures to ensure that our grants and contacts are consistent with our strategic plan.
 - b. We have established administrative cost definitions that comply with the state commission guidelines and established a process for monitoring these costs. For the fiscal year ended June 30, 2019, the Commission has complied with the administrative cost limit established by the Commission’s Board. No changes were made to the methodology or basis of presentation for the calculation of the administrative cost calculation.
 - c. We have established conflict-of-interest policies and procedures pursuant to Health and Safety Code Section 130140(d)(4) and 130151(b)(3) and complied with applicable state and local conflict-of-interest statutes and regulations.
 - d. We have established policies and procedures designed to ensure our adherence to the County ordinance pursuant to Health and Safety Code Section 130140.
 - e. We have created a long-range financial plan and formally adopted it in a public hearing.
 - f. We have communicated our financial condition in accordance with the Commission’s policies and Health and Safety Code Section 130151(b)(6), except as noted by you.
 - g. We have established salaries and benefits policies pursuant to Health and Safety Code Section 130151(b)(8) and 130140(d)(6) and have maintained compliance with these policies.
52. We have evaluated the impact of GASB Statement Nos. 101 and 102 effective July 1, 2024, and disclosed our implementation status in Note 1 to the financial statements.
53. We have not completed the process of evaluating the impact of adopting future GASB pronouncements including GASB Statement Nos. 103 and 104. The Commission is therefore unable to disclose the impact that adopting these statements will have on its financial position and the results of operations when such statements are adopted.



10/15/2025

(Tammi Graham, Executive Director)



10/15/2025

(Patricia Perez, Deputy Director)






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Final Audit Report

2025-10-15

Created:	2025-10-15
By:	Brenda Klopka (BKlopka@RIVCO.ORG)
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-  Document created by Brenda Klopka (BKlopka@RIVCO.ORG)
2025-10-15 - 11:26:10 PM GMT- IP address: 158.61.6.7
-  Document emailed to Tammi Graham (tngraham@rivco.org) for signature
2025-10-15 - 11:27:07 PM GMT
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-  Document e-signed by Tammi Graham (tngraham@rivco.org)
Signature Date: 2025-10-15 - 11:31:28 PM GMT - Time Source: server- IP address: 158.61.14.12
-  Agreement completed.
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- E.2. Presentation of First 5 Riverside County Children and Families Commission Annual Report for Fiscal Year 2024/2025 — Charna Widby, Assistant Director, and Michael Knight, Assistant Director
 - E.2.a. **Public Hearing:** Annual Report of First 5 Riverside County Children and Families Commission for Fiscal Year 2024/2025 — Supervisor Chuck Washington, Chair
 - E.2.b. **25-39:** Adopt First 5 Riverside County Children and Families Commission Annual Report for Fiscal Year 2024/2025 — Supervisor Chuck Washington, Chair



AGENDA ITEM: 25-39
DATE OF MEETING: October 22, 2025
ACTION:
INFORMATION:

**ADOPT FIRST 5 RIVERSIDE COUNTY CHILDREN & FAMILIES COMMISSION ANNUAL
REPORT for Fiscal Year 2024/2025**

SUMMARY OF REQUEST

Adopt First 5 Riverside County Children & Families Commission Annual Report for the period of July 1, 2024, through June 30, 2025, following a public hearing to allow for comments and input.

BACKGROUND

The Commission's Annual Report reflects cumulative investments and outcomes across all goal areas, including program highlights demonstrating measurable progress in early learning, health, and family support.

Health and Safety Code Section 130150 requires that on or before November 1 of each year, the State Commission and each County Commission submit to the State Commission an audit of the implementation and performance of program goals and objectives for the preceding fiscal year and issue a written report. At a minimum, the annual report is to include: the way funds were expended, the progress made toward the achievement of program goals and objectives, and the population served.

The report provides a comprehensive overview of program funding and results and is completed in the design and format required by the State Commission for entry into the State's online data collection system. The State Commission compiles and summarizes data collected from local commissions for their purposes and subsequently reports for a statewide summary to the Legislature.

A draft copy of the report is available on the Commission website at <http://www.first5riverside.org/> and at the Commission's business office for public viewing prior to the Commission meeting. Once adopted, the final will be posted on the Commission website.

RECOMMENDED ACTION

That the Commission:

1. Adopt First 5 Riverside County Children and Families Commission Annual Report for Fiscal Year 2024/2025 as presented.
2. Authorize the Executive Director or designee to execute the necessary actions to submit the report and meet legislative requirements without further action of the Commission.

BUDGET IMPACT

None

STRATEGIC PLAN RELEVANCE

All Goal Areas

POTENTIAL CONFLICTS OF INTEREST

None Known

ATTACHMENTS

Attachment A: First 5 Riverside County Children & Families Commission FY 2024/2025 Annual Report – includes AR-1 (Revenue & Expenditure Summary); AR-2 (Demographic Worksheet); and AR-3 (County Evaluation Summary & Highlights).



Annual Report AR-1

Riverside Revenue and Expenditure Summary

July 1, 2024 - June 30, 2025

Revenue Detail

Category	Amount
Tobacco Tax Funds	\$14,153,732
IMPACT Legacy	\$3,968,875
Small Population County Augmentation Funds	\$0
Home Visiting Coordination Funds	\$134,143
Other First 5 California Funds	\$0
Other First 5 California Funds Description	
Other Public Funds	\$10,635,030
Other Public Funds Description DPSS: Cost-share to operate five Family Resource Centers and to administer the CalWORKs Home Visiting Program; includes service/coordination dollars (CHW/navigation) with FRCs as county prevention access points. RCOE: facility space at FRCs for early learning/Quality Start activities.	
Donations	\$0
Revenue From Interest Earned	\$1,901,505
Grants	\$0
Grants Description	
Other Funds	\$3,225
Other Funds Inland Empire Health Plan (IEHP) – HealthySteps expansion revenue for plan-funded activities (e.g., provider training, practice supports, implementation).	
Total Revenue	\$30,796,510

Improved Family Support

Service	Grantee	Program(s)	Children	Caregivers	Providers	Amount
General Family Support	CBO/Non-Profit	<ul style="list-style-type: none"> Not Applicable (Guaranteed Basic Income Pilot) 	0	0	409	\$1,265,700
General Family Support	First 5 County Commission	<ul style="list-style-type: none"> Core Operating Support 	32	6420	0	\$3,701,120
General Family Support	CBO/Non-Profit	<ul style="list-style-type: none"> Not Applicable (Workforce training for FRC staff to earn Community Health Worker (CHW) certification delivered by Reach Out/WestEd to build FRC navigation/prevention capacity. No direct family services.) 	0	0	17	\$120,000
Family Literacy and Book Programs	CBO/Non-Profit	<ul style="list-style-type: none"> Raising a Reader 	0	0	43	\$9,578
Family Literacy and Book Programs	Higher Education	<ul style="list-style-type: none"> Reach Out and Read 	30286	0	24	\$144,266
					Total	\$5,240,664

Improved Child Development

Service	Grantee	Program(s)	Children	Caregivers	Providers	Amount
Quality Early Learning and Care Supports	First 5 County Commission	<ul style="list-style-type: none"> Quality Counts California 	0	0	1669	\$7,939,821
<p>Reason for no population served: Staff time to administer QCC: provider onboarding, coaching coordination, CQI tracking, and reporting. Internal implementation support; no direct child encounters.</p>						
Quality Early Learning and Care Supports	Other Private/For Profit	<ul style="list-style-type: none"> Quality Counts California 	0	0	67	\$499,250
Quality Early Learning and Care Supports	Research/Consulting Firm	<ul style="list-style-type: none"> Quality Counts California 	0	0	0	\$104,158
<p>Reason for no population served: Kenyon Consulting, LLC - Project management, data/reporting, and coordination to implement QCC countywide (provider supports, dashboarding, interagency alignment). Systems implementation—not a client-service activity—so no children counted.</p>						
Quality Early Learning and Care Supports	CBO/Non-Profit	<ul style="list-style-type: none"> Not Applicable (Facilities needs assessment) 	0	0	0	\$11,000
<p>Reason for no population served: Countywide child care facilities landscape & financing assessment, producing a report with recommendations to guide expansion/siting and modernization. Planning/system work only; no direct services.</p>						
Early Learning and Care Program Direct Costs	Child Care Centers	<ul style="list-style-type: none"> Facility Grants 	36	0	0	\$926,324
Early Learning and Care Program Direct Costs	County Office of Education/School District	<ul style="list-style-type: none"> Preschool/Childcare 	144	0	0	\$2,624,651
Early Learning and Care Program Direct Costs	Research/Consulting Firm	<ul style="list-style-type: none"> Preschool/Childcare 	0	0	0	\$9,520
<p>Reason for no population served: Poder Consulting, LLC - Provided short-term consulting to plan and stand up preschool/child care quality work (facilitation, scoping, process mapping, materials). Systems/administrative support only—no direct services to children reported.</p>						
					Total	\$12,120,734

Service	Grantee	Program(s)	Children	Presentation/ Caregivers	Action Items/ Providers	Public Hearing Amount
Early Learning and Care Program Direct Costs	CBO/Non-Profit	<ul style="list-style-type: none"> • Preschool/Childcare 	0	3	29	\$6,010
Total						\$12,120,734

Improved Child Health

Service	Grantee	Program(s)	Children	Caregivers	Providers	Unique Families	Amount
General Health Education and Promotion	CBO/Non-Profit	<ul style="list-style-type: none"> Safety Education 	2166	0	0	0	\$448,107
General Health Education and Promotion	Other Private/For Profit	<ul style="list-style-type: none"> Safety Education 	303	0	0	0	\$194,656
General Health Education and Promotion	Other Public	<ul style="list-style-type: none"> Safety Education 	293	0	0	0	\$13,773
General Health Education and Promotion	First 5 County Commission	<ul style="list-style-type: none"> Not Applicable () 	0	0	0	0	\$592,089
Reason for no population served: Staff time for developmental screening infrastructure, referral coordination, and performance reporting. Capacity and systems support; no direct child services.							
Oral Health Education and Treatment	Hospital/Health Plan	<ul style="list-style-type: none"> Other - Describe county commission local efforts 	0	0	129	0	\$81,407
Early Intervention	Hospital/Health Plan	<ul style="list-style-type: none"> Care Coordination and Linkage 	4180	0	0	902	\$483,244
Perinatal and Early Childhood Home Visiting	Child Care Centers	<ul style="list-style-type: none"> Parents as Teachers 	27	61	0	0	\$389,230
Perinatal and Early Childhood Home Visiting	CBO/Non-Profit	<ul style="list-style-type: none"> Parents as Teachers 	62	114	0	0	\$733,118
Perinatal and Early Childhood Home Visiting	County Health & Human Services	<ul style="list-style-type: none"> Nurse Family Partnership 	18	49	0	0	\$539,048
						Total	\$7,937,418

Service	Grantee	Program(s)	Children	Caregivers	Providers	Families	Amount
Perinatal and Early Childhood Home Visiting	County Office of Education/School District	<ul style="list-style-type: none"> Parents as Teachers 	102	161	0	0	\$807,307
Perinatal and Early Childhood Home Visiting	Other Private/For Profit	<ul style="list-style-type: none"> Nurse Family Partnership 	83	127	0	0	\$1,403,353
Perinatal and Early Childhood Home Visiting	County Health & Human Services	<ul style="list-style-type: none"> Healthy Families America Parents as Teachers 	33	48	0	0	\$342,543
Perinatal and Early Childhood Home Visiting	First 5 County Commission	<ul style="list-style-type: none"> Not Applicable () 	0	0	0	0	\$313,156
<p>Reason for no population served: Staff time for home visiting system coordination, contracting, and fidelity/data monitoring. Administrative support; families served are reported by providers, not in this line.</p>							
Prenatal and Infant/Toddler Pediatric Support	County Health & Human Services	<ul style="list-style-type: none"> Healthy Steps 	2999	1378	0	0	\$751,911
Prenatal and Infant/Toddler Pediatric Support	Hospital/Health Plan	<ul style="list-style-type: none"> Healthy Steps 	8376	2527	0	0	\$844,476
Total							\$7,937,418

Improved Systems Of Care

Service	Grantee	Program(s)	Amount
Policy and Public Advocacy	Research/Consulting Firm	<ul style="list-style-type: none"> • Early Learning 	\$2,500
Policy and Public Advocacy	CBO/Non-Profit	<ul style="list-style-type: none"> • Resilient Families and Communities 	\$117,278
Systems Building	Child Care Centers	<ul style="list-style-type: none"> • Family Resiliency 	\$181,436
Systems Building	CBO/Non-Profit	<ul style="list-style-type: none"> • Family Resiliency 	\$393,036
Systems Building	County Health & Human Services	<ul style="list-style-type: none"> • Early Identification and Intervention 	\$216,015
Systems Building	County Health & Human Services	<ul style="list-style-type: none"> • Health Systems 	\$385,210
Systems Building	Other Private/For Profit	<ul style="list-style-type: none"> • Health Systems 	\$494,702
Systems Building	Research/Consulting Firm	<ul style="list-style-type: none"> • Health Systems 	\$1,125
Systems Building	County Health & Human Services	<ul style="list-style-type: none"> • Family Resiliency 	\$101,537
Systems Building	First 5 County Commission	<ul style="list-style-type: none"> • Not Applicable (First 5 Riverside staff time for program administration, contract management, and data/reporting. Internal systems support—no direct services to children are reported.) 	\$1,012,673
Systems Building	Other Private/For Profit	<ul style="list-style-type: none"> • Not Applicable (Database management) 	\$141,490
Systems Building	County Office of Education/School District	<ul style="list-style-type: none"> • Family Resiliency 	\$100,000
Systems Building	Other Private/For Profit	<ul style="list-style-type: none"> • Place-Based 	\$71,564
Systems Building	Other Private/For Profit	<ul style="list-style-type: none"> • Health Systems 	\$46,398
Systems Building	Other Private/For Profit	<ul style="list-style-type: none"> • Family Resiliency 	\$134,854
95			Total \$3,399,818

Expenditure Details

Category	Amount
Program Expenditures	\$28,698,634
Administrative Expenditures	\$3,244,157
Evaluation Expenditures	\$835,926
Total Expenditures	\$32,778,717
Excess (Deficiency) Of Revenues Over (Under) Expenses	(\$1,982,207)

Other Financing Details

Category	Amount
Sale(s) of Capital Assets	\$0
Other	\$0
Total Other Financing Sources	\$0

Net Change in Fund Balance

Category	Amount
Fund Balance - Beginning	\$34,912,733
Fund Balance - Ending	\$32,930,526
Net Change In Fund Balance	(\$1,982,207)

Fiscal Year Fund Balance

Category	Amount
Nonspendable	\$0
Restricted	\$401,538
Committed	\$13,614,811
Assigned	\$2,888,382
Unassigned	\$16,025,795
Total Fund Balance	\$32,930,526

Expenditure Note

FY24–25 spending reflects timing and planned phasing. One-time ARPA ECE Recovery wage enhancements increased Professional & Specialized Services; Round 4 began late FY23–24 with most payments made in FY24–25. Separately, about \$3.0M in ARPA was reallocated by the County to a child care infrastructure project and therefore is not recorded as Commission revenue/expenditure. The IEHP-funded HealthySteps expansion followed a planned ramp; unspent amounts carry forward to FY25–26. Prop 10 was intentionally braided with CalWORKs Home Visiting to stabilize capacity and advance sustainability. Committed fund balance reflects planned deployment of prior-year set-asides for board-approved, multi-year initiatives, consistent with reserve policy.



Annual Report AR-2
Riverside Demographic Worksheet
July 1, 2024 - June 30, 2025

Population Served

Category	Number
Children Less than 3 Years Old	14,668
Children from 3rd to 6th Birthday	4,138
Children – Ages Unknown (birth to 6th Birthday)	30,286
Primary Caregivers	11,298
Total Population Served	60,390

Primary Language Spoken in Home

Category	Number of Children	Number of Primary Caregivers
Cantonese	15	1
English	16,028	7,239
Other - Specify with text box Arabic	20	1
Other - Specify with text box Armenian	1	0
Other - Specify with text box Bilingual	253	0
Other - Specify with text box Creole	2	0
Other - Specify with text box Dari	0	1
Other - Specify with text box Farsi	2	0
Other - Specify with text box Gujarati	2	0
Other - Specify with text box Hindi	1	1
Other - Specify with text box Hungarian/German	0	1
Other - Specify with text box Indonesian	1	0
Other - Specify with text box Japanese	0	1
Other - Specify with text box Portuguese	1	0
Other - Specify with text box Punjabi	6	0
Other - Specify with text box Purepecha	0	2
Totals	49,092	11,298

100

Category	Number of Children	Number of Primary Caregivers
Other - Specify with text box Russian	3	0
Other - Specify with text box Sign Language	2	0
Other - Specify with text box Somali	1	0
Other - Specify with text box Tagalog	1	1
Other - Specify with text box Tamil	5	0
Other - Specify with text box Tarrasco	0	1
Other - Specify with text box Thai	0	1
Other - Specify with text box Turkish	1	0
Other - Specify with text box Urdu	2	0
Spanish	2,031	3,699
Unknown	30,650	326
Vietnamese	27	18
Korean	4	1
Mandarin	33	4
Totals	49,092	11,298

Race and/or Ethnicity of Population Served

Category	Number of Children	Number of Primary Caregivers
Alaska Native/American Indian	45	36
Asian	720	190
Black/African-American	911	784
Hispanic/Latino	9,795	6,738
Middle Eastern or North African	28	12
Native Hawaiian or Other Pacific Islander	84	35
Other – Specify with text box Garifuna	0	1
Other – Specify with text box Hebrew Israelite	0	1
Other – Specify with text box Indian	0	4
Unknown	31,524	1,440
White	5,161	1,786
Two or more races	824	271
Totals	49,092	11,298

Duplication Assessment

Category	Data
Degree of Duplication	50%
Confidence in Data	Moderately confident
Additional Details (Optional)	<p>~48% duplication; confidence: moderate. Estimate reflects person-level matching across FRCs and Home Visiting (Apricot360/START) where unique IDs allow de-duplication across models/sites. For other programs (e.g., HealthySteps, Swim, Raising a Reader, Reach Out & Read, HMG IE, GBI, etc.), data are reported by individual contracts without a shared countywide person ID, so cross-program de-duplication isn't feasible. Families may appear in more than one program count.</p>



Annual Report AR-3

Riverside County Evaluation Summary and Highlights

July 1, 2024 - June 30, 2025

County Evaluation Summary

Evaluation Activities Completed, Findings, and Policy Impact

Riverside County – First 5 Riverside County Children & Families Commission Turning data into durable prevention systems. First 5 Riverside County's FY 24–25 evaluation unified data from Apricot 360, the countywide START intake and Whole Person Health Score, RUHS-Public Health dashboards, and partner surveys to reveal how early investments are reshaping family outcomes and county policy. Analyses tracked unduplicated reach, disparities, and model fidelity across all four Result Areas—linking numbers to systems change. Improved Family Support. Family Resource Centers operated with Community Health Worker–certified staff using the universal START intake, transforming the front door for prevention. Families reported strong developmental support but persistent access barriers. Continuous-quality-improvement work reduced paperwork and benefits cycle time. Policy impact: FRCs were formally designated as Riverside County's shared platform for cross-department referrals—a lasting shift toward “no wrong door” prevention. Improved Child Development. Quality Start Riverside County sustained reach at roughly 464 sites serving 16,000+ children 0–5, achieving 873 trainings and 4,179 quality goals. Capital partnerships with RCOE and cities added and preserved infant-toddler capacity in every district. RHAP scholarships (1,400 + since 2023) stabilized providers and expanded family choice. Policy impact: joint RCOE governance now anchors the facility pipeline around infant-toddler seats and workforce stability. Improved Child Health. HealthySteps and developmental screening reached 8,300+ children; Tier-3 services exceeded target by 33%. Braided Prop 10/CalWORKs/Medi-Cal home-visiting funding lifted enrollment 13% above target. Drowning-prevention partners delivered 2,745 swim lessons (101% of goal) guided by 911-call dashboards. Policy impact: HealthySteps moved from pilot to Medi-Cal infrastructure; braided financing and real-time injury prevention are now county standards. Improved Systems of Care. Shared dashboards across First 5, DPSS, and RUHS-Public Health illuminated racial and geographic inequities, driving 12 CQI projects that cut red tape and accelerated access. Every \$1 of Prop 10 leveraged ~ \$2.36 in co-funding. Policy impact: findings directly shaped 2027–2030 strategic priorities—scaling HealthySteps, RHAP, and the FRC platform to close persistent access gaps. Summary. Evaluation functions as Riverside County's prevention compass—showing measurable reach, faster pathways to help, and a clear return on collaboration.

County Highlights

County Highlight

Riverside County – First 5 Riverside County Children & Families Commission Turning pilots into permanent pediatric infrastructure. First 5 Riverside County and its partners are transforming what prevention looks like in pediatric care. Through Medi-Cal managed care collaboration, HealthySteps shifted from short-term pilots to a standard element of pediatric practice—pairing universal screening with caregiver support and care coordination in clinical settings. Tier 3 services exceeded annual targets by one-third, and new referral pilots with Child Welfare and Early Start are connecting families before crises escalate. This durable prevention pathway is now embedded in routine care across multiple systems. Building a braided Home Visiting system that meets families sooner. By aligning Proposition 10, CalWORKs, and Medi-Cal resources under one coordinated entry system, First 5 Riverside County advanced a countywide, multi-model home visiting network that reaches families earlier and keeps them engaged longer. Streamlined referrals and data sharing through the START universal intake platform lifted enrollment and retention across all models—serving 556 families (13 percent above target). Families are increasingly connected during pregnancy and the first three years, rather than only at points of crisis. Expanding infant–toddler capacity while stabilizing the workforce. In partnership with the Riverside County Office of Education (RCOE) and local jurisdictions, First 5 Riverside County invested in a pipeline of early learning facility projects in every supervisorial district while sustaining Quality Start Riverside County supports at scale (approximately 464 sites serving 16,000+ children). Since 2023, more than 1,400 scholarships have strengthened provider stability and family choice through the Riverside Hybrid Alternative Payment Program (RHAP) —especially in rural communities where access to licensed care remains limited. Using real-time data to prevent harm and measure systems change. Riverside County is developing shared data dashboards to trigger rapid responses to preventable injuries such as near drownings, while continuous-quality-improvement (CQI) projects are reducing administrative delays and improving service coordination across programs. These data-driven approaches demonstrate that systems change can be measured, managed, and sustained—translating local innovation into long-term prevention infrastructure.

- F. **Presentation/Information Items – Supervisor Chuck Washington, Chair** (A copy of all Presentation/Information Items and attachments can be viewed at www.rccfc.org and at the Commission Business Office.)
- F.1. **Receive and File** — First 5 Riverside County Agency Progress Report July 1, 2024–June 30, 2025 — **Information Only**

Annual Agency Progress Report



2024-2025



Letter from Supervisor Chuck Washington, Commission Chair



When I look across Riverside County, I see promise and responsibility. As a grandfather, I know every child's safety is personal. As a former pilot and public servant, I know how far vision can carry us — if we chart the course together.

This 25th anniversary of First 5 Riverside County is more than a milestone — it's proof of what we can build when we combine heart, science, and partnership. Proposition 10 has fueled over half a billion dollars in investments. But the real strength has come from weaving those dollars with County ARPA and CARES investments, state funding streams, and local commitments. Together, they've built trusted systems: Family Resource Centers, home visiting, early learning, and pediatric supports.

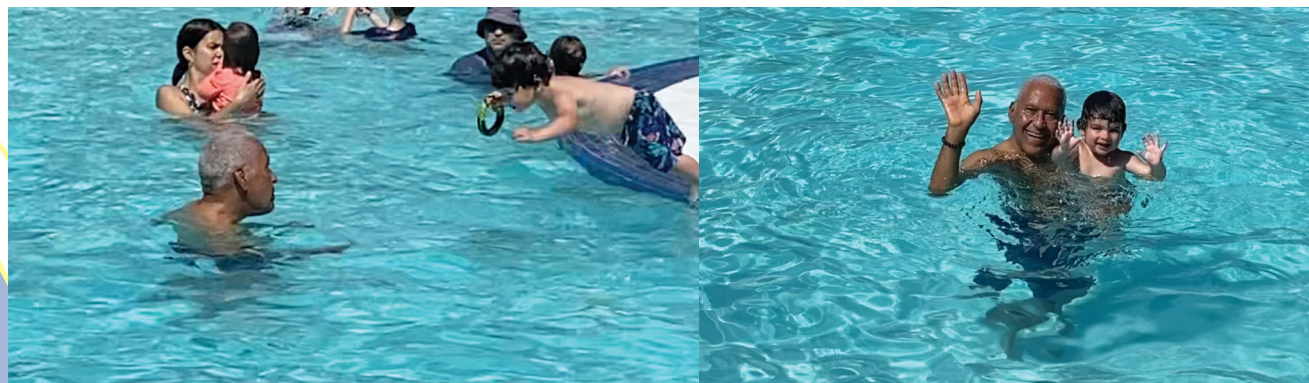
Investments in infant swim rescue are among the ones I hold dear. I believe no family should ever lose a child to water when lifesaving skills can be taught early. Expanding training and contracting more providers — that was one of our goals. When infants can float, when toddlers can survive near water, families gain confidence. That's prevention in action.

On child care and workforce — I know this personally: when families can't find infant and toddler care, it's not just a family crisis — it's an economic one. Riverside County is still a child care desert, and the lack of spaces keeps parents out of the workforce and holds our economy back. Expanding infant-toddler spaces and supporting providers in underserved areas is not a side project. It is essential to family stability and to the future of our county.

Our strength is not in what one agency does. It's in how we move in step. The Commissioners, County departments, providers, and families — each has a role. We are not spectators but stewards of a unified vision. My hope is that this report shows not only what we've done, but what we believe is possible when we lean into partnership.

In the work ahead, we will deepen those partnerships, sharpen what works, remain flexible when context changes, and always put children first. Those first years matter more than any others — and with alignment, shared purpose, and commitment, Riverside County will continue to move forward.

Thank you for walking this path with us. The journey is long, but the destination is worth it.



Letter from Tammi Graham, Executive Director



This year marked a milestone: First 5 Riverside County's 25th anniversary. For 25 years, powered by Proposition 10, we have invested more than half a billion dollars to support over a million children and families. But this anniversary is about more than numbers. It marks a turning point — the foundation we've built together for a stronger, lasting early childhood system.

In FY 2024-25, Commission investments in agencies totaled more than \$15 million — expanding provider capacity, improving outcomes for children and families, and advancing the systems that connect them. We anchored the core pieces of that system: Family Resource Centers connected through RivCoONE so families experience “no wrong door” support; Quality Early Learning tied to a hybrid payment model that expands choice, incentivizes quality, and stabilizes providers; and health and development supports embedded into pediatrics, home visiting, and prevention dashboards that let us respond in real time. These are not isolated projects — they are building blocks of infrastructure.

And yet, equity gaps remain. Black children in Riverside County still face higher rates of preterm birth, and only about 60% of children receive the recommended six or more well-child visits by 15 months. By 30 months, fewer than 70% receive even two well-child visits, with stark disparities for Black/African American families and geographic gaps in places like Corona, Temecula, and Hemet. Infant and toddler care is in crisis: Riverside County is serving only about 9% of eligible infants and toddlers, leaving an estimated 60,000-seat gap. That shortfall isn't just a family hardship — it translates into lost jobs, lost earnings, and lost tax revenue, weakening our entire local economy. Families in the far east and desert regions face the steepest wait times and have the fewest options.

These realities remind us that anchoring the system is not enough — we must advance it. The lesson of 25 years is clear: partnership drives equity, and equity is the measure of our system's strength. What we anchored, we now aim to advance. Looking ahead to the 2027-2030 Strategic Plan, our charge is to go deeper: closing persistent gaps, scaling what works, and preparing for the broader shift toward treating early childhood as critical infrastructure for Riverside County's future.

The work ahead is not a reset — it is a step forward. We've built the capacity; now we must put it fully to work.

We invite you to join us in this next chapter.
PREVENTION REQUIRES PARTNERSHIP —
and the future of Riverside County begins in the
earliest moments of a child's life.

Riverside County Children and Families Commission

Mandate & Legal Authority (Prop 10)

First 5 Riverside County was established by the California Children and Families Act of 1998 (Proposition 10) to invest tobacco-tax revenues in children prenatal to age five. Prop 10 requires every county to seat an independent Children & Families Commission to set policy and fund early childhood systems. Riverside County Ordinance 784.11 carries out that mandate locally, placing First 5 within county government and empowering an independent, public commission to adopt the Strategic Plan and budget, approve contracts and grants, and ensure funds are used lawfully and for impact—consistent with Commission Bylaws, the Brown Act, and county conflict-of-interest rules.

What the Commission Does

The Children & Families Commission is the public board that stewards First 5 Riverside County on behalf of families with young children. Commissioners set direction, adopt the Strategic Plan and annual budget, approve major investments, and hold the work accountable for results. Seats are defined in ordinance and state law so health, education, and early-childhood expertise are at the table—because strong governance drives strong outcomes. Commissioners are also community champions: they ask hard questions, listen to families and providers, and keep the focus on equity, access, and impact.

Current Commission

- Supervisor Chuck Washington — Chair; Board of Supervisors, Third District (District III appointee)
- Jose Campos — Vice Chair; Public Member (District II appointee)
- Edwin Gomez, EdD — Riverside County Superintendent of Schools (RCOE)
- Zachary Ginder, PsyD, MSW — Public Member (District I appointee)
- Kimberly Saruwatari, MPH — Director, RUHS—Public Health
- Elizabeth Romero — Public Member (District IV appointee)
- Charity Douglas — Director, Department of Public Social Services
- Takashi Wada, MD, MPH — Public Member (District III appointee)
- Cheryl-Marie Hansberger, Ed.D. — Public Member (District V appointee)
- Board of Supervisors Alternate: Supervisor Jose Medina (District I)

Meetings are noticed and conducted under the Brown Act. Agendas, minutes, and materials are available on the First 5 Riverside County website.

First 5 Riverside County Advisory Committee

What the Advisory Committee Does

Established under Commission Bylaws, the Advisory Committee brings parent, provider, health, education, and community voices into Commission decision-making. Members review data, surface disparities, and offer recommendations on strategy, equity, and access to the Commission. Grounded in brain science—that most brain architecture is built in the first five years and is shaped by safe, stable, and nurturing relationships—the committee keeps timing and context front-and-center so investments reach families when they matter most. Meetings are noticed and open to the public under the Brown Act.

Current Advisory Committee

- Kari Middleton-Hendrix — Chair (District IV appointee)
- Malinda Margiotta — Vice Chair (District III appointee)
- Jiles Smith — Member (District I appointee)
- Antonia Eli Mast — Member (District II appointee)
- Agam Patel — Member (District IV appointee)
- Saovaros Diehl-Hope — Member (District V appointee)
- Angel Anton — Member (District III appointee)
- Helena Lopez — Member (District V appointee)

Meeting agendas posted in advance per the Brown Act.



At a Glance: FY24–25 Impact

Countywide reach, demographic context, and program outcomes from First 5 Riverside County’s prevention investments.

Population Overview	~230,000 children ages 0–5 in Riverside County (2028 projection)
Maternal & Infant Health	9% of births are preterm (2018–2022)
Prenatal Care Inequities	4% receive no prenatal care; Black and Native women 2–3 times higher risk
Child Safety	Drowning remains the top unintentional cause of death for ages 0–5; >150 911 calls (2022–2024)
Housing & Stability	5–6% of TK/K students unhoused (2023–24); 90% in doubled-up housing

Demographic Reality: Why Early Investment Matters

- Children under 10 have declined by ~1 million statewide since 2000.
- Seniors will outnumber children within five years
- 90% of California’s children are now homegrown
- In Riverside, 22% of young children live in poverty and 1 in 7 lack health coverage
- Riverside County’s child population growth has slowed dramatically – now projected to reach 3 million residents by 2074 (a 50-year delay)
- Every child born today carries twice the economic and civic weight of a generation ago



Reach

- 60,000+ people served: 49,092 children and 11,298 caregivers (≈ 1 in 12 young children countywide)
- 67 funded providers; 16,000+ children enrolled in Quality Start sites

Program Highlights

- HealthySteps & screenings: 8,300+ children; 4,259 Tier-3 services (+33% vs. target)
- Home visiting: 560 families served (+13% vs. target); CalWORKs enrollment trending up after braided-funding + referral redesign
- Drowning prevention: 2,762 swim lessons across 10 providers (101% of target)
- Guaranteed Basic Income pilot (prenatal): 409 pregnant participants
- Family voice: 75% feel supported for developmental needs; 24% still face waitlist/cost barriers
- 464 sites in Quality Start Riverside County
 - 873 trainings delivered; 4,179 quality goals achieved (since inception)
- Top provider challenges: low wages (49%), funding limits (36%), retention (37%)

Systems Alignment (What Changed)

- New data dashboards surface racial & geographic disparities and trigger faster action (near-drowning, unsafe sleep, referral flows)
- Process improvement: 12 CQI projects—less red tape, faster access
- Braided funding: Prop 10 + ARPA + CalWORKs + IEHP + First 5 CA

Budget, at a Glance

- Total revenue: \$30.8M | Expenditures: \$32.8M
- Every \$1 Prop 10 → ~\$2.36 in services (leveraged)
- Ending fund balance: \$32.9M (includes \$0.4M ARPA-restricted)
- Cash & investments: \$34.6M (ensures timely payments/project delivery)

What families say they need

- Care most used: family/friend (67%)
- Top stressors: cost of living (65%), child care access (36%), housing (28%)

2025 Champion for Children Profile

Angela Muñoz – Director of Outreach & Education, JFK Memorial Foundation
A Long Legacy of Parent Partnership



For more than 30 years, Angela Muñoz has been a steady, powerful advocate for Riverside County’s children and families. As Director of Outreach and Education at the John F. Kennedy Memorial Foundation – a First 5–funded partner – she has led prevention and family-strengthening programs that have touched thousands of lives. Her leadership has helped prevent CPS involvement, reduce repeat cases, and support successful reunifications, changing not only family stories but community trajectories.

What sets Angela apart is her spirit of partnership and innovation. She has said “yes” to every pilot and project First 5 has launched – from new referral models to Family Resource Center system design – always with the

conviction that families deserve support before they reach a crisis. Colleagues describe her as someone who makes systems go farther: creative, energetic, and relentless in her focus on what works for families.

Angela is the 6th recipient of the Champion for Children Award, selected from a pool of 37 nominees since the award's creation in 2019

Her reach extends well beyond JFK. She provides free parenting classes across the Coachella Valley, including at the Juvenile Detention Center in Indio; serves on the Board of the HOPE Collaborative; and partners with schools, hospitals, behavioral health providers, and community organizations from Barbara Sinatra Children’s Center to Jewish Family Services. Trained in multiple evidence-based early childhood program models – Parents as Teachers, Healthy Families America, SafeCare, and more – Ange-

la embodies both professional expertise and cultural humility, meeting families without judgment and with trust.

Angela Muñoz is more than a provider. She is a community voice, a trusted guide, and a true Champion for Children – proving that when systems align with leaders like her, families across Riverside County are stronger.

Angela was featured in a video focusing on the value of home



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visiting, which can be viewed on the First 5 Riverside County website on the home visiting page.

2025 Champion for Children Nominees

7 Extraordinary Nominees - Advancing Riverside County’s Vision for Families

Bridgette Hernandez

Assistant Director, DPSS Children’s Services

Bridgette sees the hardest outcomes every day. She champions child abuse prevention strategies that are family-centered, culturally responsive, and equity-driven. Her leadership shapes culture: saying yes to collaboration, yes to innovation, and yes to building bridges so children grow up safe and families remain whole.

John Sarrouf

Pediatrician, DAP Health

John integrates early childhood support into broader health equity efforts, ensuring vulnerable families in the desert region are not left behind. He volunteers beyond his normal working hours to ensure all children have access to the care they need.

Marina Lopez-Rabindranath

Director of Community Partners and Engagement, Community Health Systems, Inc.

Marina creates solutions to serve families in need, and spearheads community events throughout the year including backpack giveaways and holiday toy drives. She is a voice for families serving with the Jurupa Valley Family Resource Network and Inland Disability Coalition.

Robert Williams

Bureau Chief of Business Operations, RivCo Parks

Robert has woven family wellness into the county’s parks system, creating safe, accessible spaces that double as hubs for connection and child development. He started the county’s Outdoor Equity Initiative, helping children and families from underserved communities engage in physical activity, build resilience, and develop stronger emotional connections through outdoor experiences.

Janet McDonald

Child Development Program Administrator, Family Services Association

Janet oversees multiple child development centers and is a change maker in early education as she has led the way in the development of innovative teacher training programs. FSA child care centers earned NAEYC accreditation under her leadership.

Shelley Amatulli

Lead Toddler Teacher, Family Services Association

Shelley has dedicated her career to lifting up families through direct service and leadership. Her commitment to prevention and whole-child support ensures families receive consistent, compassionate care.

Sophia Williams

Regional Manager, DPSS Children’s Services

Sophia is a rising leader in child welfare, recognized for championing prevention pathways that keep families together safely. Her work highlights the importance of early intervention before challenges escalate. She has also increased equitable outcomes for children through the Healthy Crownz Initiative, which addresses proper hair care for children of different ethnic backgrounds.

Goal 1 - Quality Early Learning (QEL)

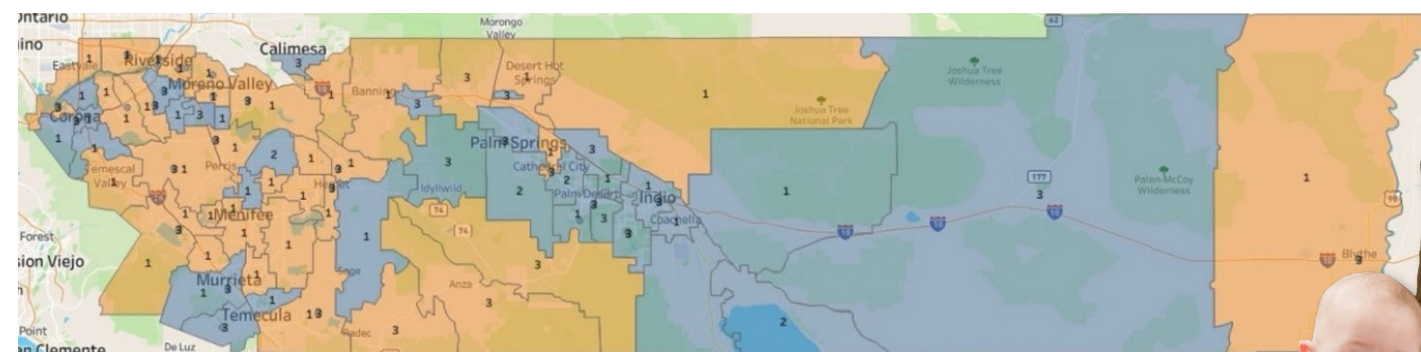
Expanding Access to Quality Care, When and Where Families Need It

Riverside County faces one of the state’s deepest shortages of affordable, high-quality early learning, with an estimated 10,269 infant-toddler seats missing countywide. Only 4% of eligible infants and toddlers are served, leaving families — particularly in rural, low-income, and predominantly Latino east-county communities — with the fewest options. The result is more than a child care gap; it is an equity gap that undermines family stability, workforce participation, and school readiness.

\$5.6M invested in QEL in FY24-25, stabilizing the workforce and increasing capacity across Riverside County

To meet this challenge, First 5 Riverside County and the Riverside County Office of Education (RCOE) have built a shared governance system that transforms fragmented efforts into one coordinated structure. Together we co-lead Quality Start Riverside County (QSRC), align standards, stabilize the workforce, and expand family choice. At the center is the Riverside Hybrid Alternative Payment Program (RHAP), a nationally recognized model that delivers access through presumptive eligibility, continuity of care for families in transition, and flat-rate quality incentives that stabilize providers. Since 2023, RHAP has issued 1,400+ scholarships, helping to keep rural providers open and add infant-toddler spaces where shortages are most severe.

This progress rests on countywide partnerships: with RCOE to align quality standards and workforce supports; with County of Riverside Facilities Management and Riverside County Office of Economic Development to deliver large-scale expansion projects, such as Lakeland Village and French Valley, for infant/toddler spaces. Each partnership extends Prop 10’s reach, turning scattered projects into infrastructure that lasts.



Child care deserts are where families have the fewest choices. **Orange areas** meet the ‘child care desert’ definition: many more young children than licensed seats.

These are priority zones for RHAP scholarships, facilities expansion, and workforce stabilization.



Partnership in Action

Since 2015, with leadership from the Riverside County Office of Education and First 5 Riverside County, the county has implemented Quality Start Riverside County (QSRC)—a comprehensive Quality Rating and Improvement System (QRIS) that is a part of California’s QRIS, Quality Counts CA (QCC). QSRC sets standards for quality, supports providers in continuous improvement, and empowers families with information to make child care choices that lay a strong foundation for lifelong success.

464 QSRC sites serving 16,000+ children 0-5 in FY 24.25

QSRC providers credit their participation in the program to successfully strengthening teaching practices and classroom quality, growing professionally and gaining confidence, and seeing positive outcomes in children’s learning and well-being.

Infrastructure Expansion Across Riverside County

Blended investments of ARPA, Prop 10, and local impact fees are expanding and renovating child care facilities in every Supervisorial District, with a strong emphasis on infant/toddler spaces.

District	Project	Funding Blend	Capacity Impact	Target Completion
1	Family Services Association (Riverside)	\$780K Prop 10	+48 Infant/Toddler spaces	Summer 2025 (completed)
1	Temple Beth El (Riverside)	\$172K Prop 10	+42 Infant/Toddler spaces	Summer 2025 (completed)
1/2	Lakeland Village (Lake Elsinore)	\$5.1M ARPA D1/D2/ECE + \$3.5M Prop 10 + \$607K DIF	+48 Infant/Toddler spaces	Spring 2026
3	ViP Tots (Hemet)	\$382K Prop 10	+24 Infant/Toddler spaces	Fall 2024 (completed)
3	French Valley	\$12M D3 ARPA + \$2M Prop 10 + \$2M Library + \$2M ARPA contingency	+48 Infant/Toddler spaces	Early 2026
4	Bermuda Dunes	\$585K Prop 10	+50 Infant/Toddler spaces	Summer 2025 (completed)
4	Desert Rose (Ripley)	\$1M ARPA	+48 Infant/Toddler spaces	Summer 2026
4	Escuela de la Raza (Blythe)	\$2.18M Prop 10	+32 Infant/Toddler spaces	Spring 2025 (completed)
5	Jan Peterson CDC (Moreno Valley)	\$1M ARPA + \$1.4M Prop 10	+36 Infant/Toddler spaces	Summer 2026

QEL priority projects show a layered, countywide strategy—braiding ARPA, Prop 10, and local funds—and grounded in **deep partnership with RCOE** through shared governance of Quality Start Riverside County. This is the **RIVERSIDE PARTNERSHIP MODEL** in action: expanding infrastructure, stabilizing the workforce, and delivering one seamless system of quality early learning for families.

Partner Provider Highlights

Angel Anton, ABC Child Care Village Executive Director Leading with Stability, Expanding with Vision



At ABC Child Care Centers, leadership runs deep. For years, Malinda Margjota and the ABC family have been a fixture in Riverside County’s early learning landscape. Today, Angel Anton, Malinda’s daughter, is carrying that legacy forward while shaping her own voice as a system leader.

As owner and director, Angel has witnessed firsthand the volatility of child care funding: a fragmented child care reimbursement system, eligibility rules impacting low-income families, and long waitlists for infant-toddler care as spaces are scarce. “Providers want to focus on children, not survival,” Angel often notes.

That’s why the Riverside Hybrid Alternative Payment Program (RHAP) has been transformational. By blending flexible Proposition 10 funds with RCOE’s administration of the state Alternative Payment system, RHAP stabilizes cash flow, guarantees day-one access for families, and provides flat-rate incentives that reward quality care. During the pandemic, RHAP support enabled ABC Child Care Centers to keep doors open for essential workers’ children; today it ensures classrooms remain staffed, safe, and high-quality as demand for infant-toddler care grows.

But Angel’s impact goes beyond her center. As a member of the First 5 Riverside County Advisory Committee, she is a partner and system voice — helping champion early childhood education, advocate for sustainability, and align equity-focused strategies across providers. Her leadership is especially critical now, as state systems shift and local families face an unprecedented 10,269-space gap in infant-toddler care.

Angel is a compassionate bridge-builder who deeply understands and values the experiences of early educators. She brings their lived realities into system design conversations with genuine care, ensuring that the solutions are meaningful and effective for both families and providers.

Carmela Garnica, Escuela de la Raza Unida Director Expanding Infant-Toddler Care Where It’s Needed Most



In Blythe, the need for infant-toddler care has long outstripped supply. Families faced waitlists before classrooms even opened, a reality felt most by low-income, Latino families in the eastern county, where access is most scarce.

Thanks to \$2.18 million in Proposition 10 infrastructure investment, Escuela de la Raza Unida — under the leadership of Program Director Carmela Garnica — completed a new modular building in spring 2025, adding 32 infant-toddler spaces to the Palo Verde Valley. These spaces were filled immediately, underscoring the urgency and impact of expanding care in underserved regions.

Carmela is more than a program director — she is a community leader. As First 5 Riverside County’s very first Champion for Children Awardee in 2020, she

continues to set the standard for advocacy, partnership, and vision in early childhood. Her leadership ensures Blythe’s families are not left behind in Riverside’s broad-based push for equity.

\$2.18M invested in Blythe, adding 32 infant-toddler seats; waitlist filled before opening

This project represents more than bricks and mortar: it is a promise kept. By stabilizing care in one of the county’s most underserved regions, Carmela and Escuela de la Raza Unida are proving that targeted investments can close gaps, strengthen families, and expand opportunities where they are needed most.

Parent Profile

Cynthia Rios Empowered by Care, Confident to Provide

For Cynthia Rios, her children’s safety comes first. Through the Riverside Hybrid Alternative Payment Program (RHAP), she secured care for her 2-year-old Jade and 1-year-old Oliver in a nurturing, high-quality program close to home.

RHAP helps the whole family—children receive strong, stable care, and parents have the guidance they need to pick a trusted, licensed provider. That way parents like Cynthia can feel confident choosing a licensed early learning program that’s right for their child.

Cynthia enrolled in the RHAP program in October 2024 as a direct referral through her child care provider. This allowed her to find care for her children where she wanted to, giving her agency over the most important priority in her life. All too often, parents face the double-headed challenges of affordability and availability, making them feel like they do not have a full say over where their children spend their days when they have to go to work. RHAP works to empower parents.

Cynthia shares: “I didn’t know there were scholarships like this that could help. I feel really taken care of because my kids are taken care of, so that allows me to focus on my job and be a provider for my family. I’m thankful for this allowing me to actually go back to work and giving an opportunity for my kids to actually focus and have the attention they deserve and they need.”

Cynthia was featured in a video testimonial about the RHAP program, which is available on the First 5 Riverside County website. First 5 is grateful to her for sharing her story.



“By **blending multiple funding streams**, RHAP offers a responsive and flexible model that **ADAPTS TO THE EVOLVING NEEDS** of families in Riverside County.”

-Dr. Edwin Gomez, Riverside County Superintendent of Schools and First 5 Riverside County Commissioner

Goal 2 - Comprehensive Health & Development (CHD)

Early Health Investments Change the Trajectory

Children prenatal through age 5 in Riverside County need access to the full spectrum of health and behavioral health services to thrive. Yet disparities remain sharp: only 77% of mothers receive timely prenatal care (vs. 83% statewide); Black women and babies face the highest preterm birth rates (7.5% vs. 6.9% statewide); and pediatric access is six times worse than the state average (1 pediatrician for every 2,800 children under 5). Developmental screenings are increasing, but follow-up lags in high-need ZIP codes, disproportionately affecting families of color and those on Medi-Cal.

\$7.7M invested in CHD in FY24–25, strengthening pediatric integration, connecting families to early identification and support and closing referral gaps

Our strategy is to shift systems, not just fund programs.

HealthySteps embeds developmental specialists directly into pediatric practices where gaps are greatest. Home visiting reaches families at highest risk, stabilizing care before crises deepen. Oral health and drowning prevention expand safety nets, while alignment with Medi-Cal reforms builds sustainability so gains last beyond any one funding stream.

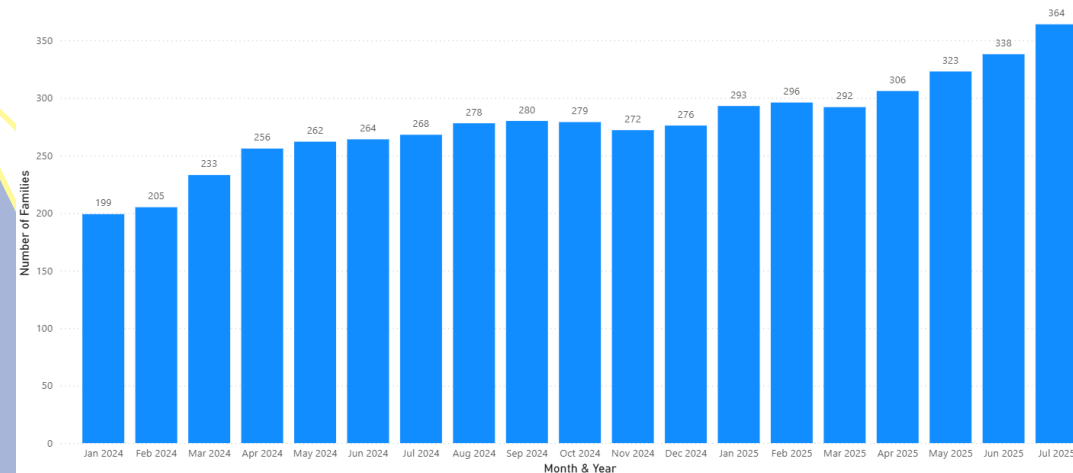
The vision is clear: families should not chase help across multiple doors. From birth, children should be automatically linked to screenings and services – triggered early, seamlessly, and without extra steps for parents. This shift is only possible when county departments move in step – sharing strategies, co-designing solutions, and dismantling barriers together. Families experience needs as a whole, and systems must respond the same way.

In home visiting, that shift is already visible. Enrollment once stalled due to limited entry points, eligibility cliffs, and mid-process drop-offs. Together with DPSS Self Sufficiency and provider partners, we tackled these barriers through CalWORKs Home Visiting Rapid Improvement Events. Families can now enter through multiple doors, eligibility standards are clearer, retroactive reversals have ended, and braided funding has expanded access beyond CalWORKs families. Providers are freed

to focus on what matters most – delivering care, not chasing paperwork.

Equity gaps remain, but shared investments and a focus on shared outcomes are moving Riverside County from isolated programs toward an integrated infrastructure. Riverside is a county in motion – making it easier to focus on the whole child and the whole family.

FIRST 5
Riverside County
Children & Families Commission
Families Served



Partnership in Action

HealthySteps

“Our group, CPCMG was lucky enough to partner with HealthySteps about five years ago thanks to a grant from First 5 Riverside County... so many of our patients have complex healthcare needs alongside socio-economic and developmental challenges. It is difficult to juggle the mental, developmental, and complete physical and social needs of our patients, and especially challenging for the families who are often struggling financially. Our HealthySteps developmental experts have bridged this gap...it has made a huge difference in the lives of children.”

**7 clinics embedded;
8,460 screenings**

-Daniel Robbins, DO FAAP FACOP, Lead Physician, Temecula Parkway Office, Regional Medical Director, Children’s Primary Care Medical Group Riverside County

What families are saying about HealthySteps in Riverside County:

“My questions are always met without judgement.”

“They called us after our visit—they went above and beyond.”

“I was able to get a better understanding of why my child was behaving a certain way and get solutions. I like that I didn’t feel like a bad mom for admitting that I was feeling frustrated.”

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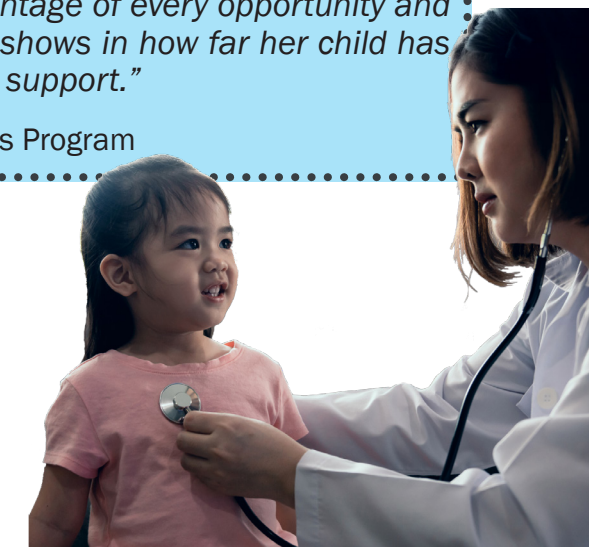
Home Visiting

“This family has been enrolled since November 2024, and their journey has been nothing short of inspiring. From the beginning, the caregiver embraced her child’s cerebral palsy diagnosis with both courage and determination. She’s consistently shown up to every home visit, twice a month, for over nine months fully present and eager to learn more about how to support her child emotionally, physically, and developmentally. She’s taken advantage of every opportunity and resource offered through the PAT program and beyond, and it shows in how far her child has come. This family reminds us what’s possible when love meets support.”

4,524 CalWORKs home visits in FY24–25, nearly double FY23–24

-Jurupa Unified School District - Parent Educator, Parents As Teachers Program

The **first three years** build the foundation for life. Families need seamless systems of support — **WHOLE-CHILD, WHOLE-FAMILY, AND WHOLE-COUNTY.**



Partner Provider Highlights

Amy Cabrera, Lifesaver Aquatics Founder and Instructor
Skills Save Lives — Expanding Riverside’s Water Safety Capacity



Drowning remains the leading — and most preventable — cause of death for children under five. Fences and supervision help, but they are not enough. Swim lessons provide a portable, life-saving skill children carry anywhere water is present. That’s why, with DPSS Children’s Services, First 5 Riverside County has built a countywide prevention and crisis-response system: families experiencing near-drowning events are linked to trauma-informed lessons within days, and county staff can fast-track referrals when they see risks like unfenced pools or open water.



When a Community Improvement Designation fund (CID) investment from District 3 Supervisor Chuck Washington expanded Riverside County’s capacity to train infant survival swim instructors, Amy Cabrera — founder of LifeSaver Aquatics — stepped forward. With her dual background as a nurse and elite competitive swimmer, she brings both clinical expertise and precision coaching to every lesson. Now one of the few providers in the region certified to teach survival swimming to infants and toddlers, Amy is helping fill a critical gap in local water safety.

2,762 scholarships awarded in FY24–25; 10 providers

Her impact was immediate. After a near-drowning referral, Amy enrolled three siblings within days, donating her time so the family could rebuild safety and confidence in the water. Parents described the relief of watching their children float, smile, and find joy again after fear had nearly taken them. She has also worked with children with special needs — including autism, cerebral palsy, and spinal cord injuries — guiding them to master life-saving skills in the water.

Amy didn’t only teach swim skills — she turned trauma into resilience. More than an instructor, she is part of a prevention system proving what’s possible when providers are trained, partnerships align, and families are connected to lifesaving support at the moment it matters most.

“At Lifesaver Aquatics we envision a world where **survival swim is a skill all babies are expected to learn in life**. A world where it is just as important to learn to self rescue themselves in water as it is for them to learn to walk and talk, read and write making **THE WORLD A SAFER PLACE ONE CHILD AT A TIME.**”

-Amy Cabrera

Riverside County Key Findings (2018 – 2022)



There were a total of 866 non-fatalities and 220 fatalities.



Children ages 0-4 make up 64.8% of non-fatalities (n=561).



There were an average of 173 non-fatalities per year.



There were approx. 4 non-fatal drownings for every 1 fatality.

Expanded swim lessons and rapid crisis response with DPSS Children’s Services are addressing this urgent risk.

Parent Profile

Laurisa & Noah
From Shelter to Stability

At just 11 months old, Noah is learning to roll, scoot, and crawl — milestones that once felt out of reach. When his mother, Laurisa, entered the Coachella Valley Rescue Mission, she was referred through the fast-track home visiting pathway created by First 5 Riverside County and John F. Kennedy Memorial Foundation.

As a new mom balancing shelter housing, part-time work at McDonald’s, and bachelor’s degree studies — all while caring for an infant with a gross motor delay — Laurisa faced steep challenges. With her Parent Educator, Elizabeth Castro, she set simple but powerful developmental goals. At first, tummy time was a struggle, and Laurisa wasn’t sure how to help. Together, they worked step by step, adding tools like climbing and crawling blocks that turned therapy into play.

The results have been remarkable. Today, Noah rolls with ease, spends 10 minutes on his tummy, and holds a crawling position. Just as inspiring is Laurisa’s own transformation — from hesitant and unsure to a confident, engaged parent who narrates, encourages, and celebrates every achievement.

In FY24–25, First 5 Riverside County’s Home Visiting program delivered 4,524 CalWORKS visits and completed 863 developmental screenings, helping parents like Laurisa’s support their children’s growth

116

Elizabeth reflects: “This mom is proof that when we show up with support in those delicate postpartum months, everyone thrives — the baby, the mother, and the community. Home visiting is more than a program; it’s a connection, and it’s a gift.”

Now, Laurisa and Noah have moved into their own apartment, a major step toward stability and reunification with Laurisa’s older daughter. Their story is a reminder that support in the earliest moments changes everything: for children, for parents, and for the systems around them.



NO MILESTONE IS TOO SMALL WHEN BIG STEPS ARE ON THE WAY

Goal 3 - Resilient Families

Families Shouldn't Face Barriers — They Should Find Wider Doors

Families with young children in Riverside County face real pressures: poverty, housing instability, and child safety risks that disproportionately affect communities of color. Public attention often gravitates toward tragic outcomes, but those moments obscure a broader truth: investments in prevention are quietly reshaping how families experience support every day.

The FRCs received nearly 8,000 visits from January through June 2025

The change begins at the front door. With the launch of START as the county's integrated referral system, powered through RivCoONE, families now complete one universal intake — the Whole Person Health Score — that captures their needs holistically. Shared staffing agreements and co-

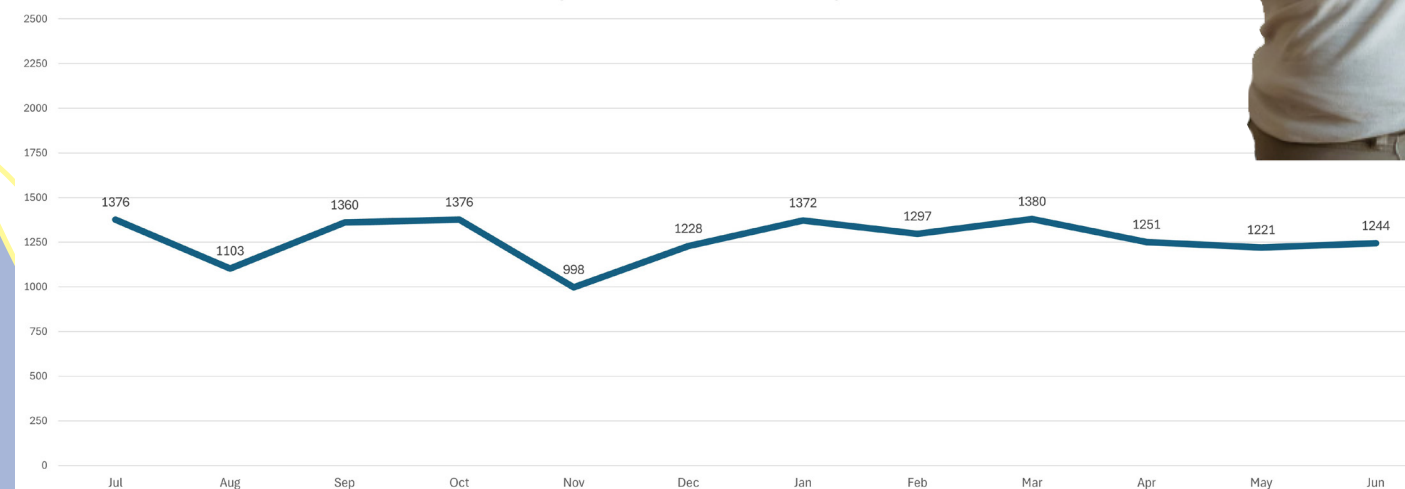
location mean that this isn't just technology; it's a different way of working. Families will no longer encounter programs sitting in silos, but an integrated system that moves with them.

That system extends beyond the FRC walls. In partnership with the Office on Aging, Child Support Services, and Community Action Partnership, outreach and cross-training ensure that trusted navigators can connect families seamlessly across community programs. With DPSS Self Sufficiency, CalWORKs home visiting referrals now move quickly from first contact to enrollment, supported by follow-up calls from CHW-certified FRC staff that re-engage families who once opted out.

Taken together, these shifts are more than interagency agreements — they are proof that resilience is becoming a shared county outcome, not an individual family burden. The wider doors families experience today are the product of county departments moving in step, aligning around prevention, and reshaping what it means to raise a child in Riverside County.



Family Resource Center Census July - June 2025



Partnership in Action

Community Health Workers

Every First 5 Riverside County staff member across the county's five Family Resource Centers is now certified as a Community Health Worker (CHW). This achievement transforms FRCs from service sites into prevention hubs, equipping staff with the skills to address social determinants of health, connect families across systems, and elevate lived experience in countywide planning. Families benefit by being met by trusted staff who are trained to listen, screen, and link them to the right supports on the first contact.

100% of FRC staff certified as CHWs, creating a prevention-trained frontline workforce



Whole Person Health Score

The RivCoONE START integrated referral system tool is now fully scaled across all Family Resource Centers, embedding the Whole Person Health Score (WPHS) into daily operations. Every family who walks through the door has the opportunity to receive a holistic snapshot of their needs. This shared intake creates consistency across the network and eliminates guesswork: families don't have to tell their story multiple times, and staff can connect them to the right supports.

7,000+ WPHS screenings completed since rollout

The WPHS also produces system-level data, helping county partners spot patterns, guide prevention investments, and measure collective impact. With this tool in place, resilience is no longer about individual navigation — it is built into the system itself.

Whole Person Health Score Summary

Assessment Last Completed:

E	P	F	Q	M	L
Physical Health	Emotional Health	Resource Utilization	Socioeconomics	Ownership	Nutrition and Lifestyle

A-F	Good. Little opportunity for improvement (no referral needed).
G-O	Fair. This is an area of health that is likely impacting your overall well-being. Consider seeking additional support or help (referral needed).
P-Z	Needs Improvement. This is an area of health that is already impacting your overall well-being and needs immediate or continued attention (referral needed).

Resilience is prevention and it grows when COUNTY SYSTEMS MOVE TOGETHER.

Family Resource Centers

Helping Families Thrive

At the Family Resource Centers (FRC), every service is more than just support – it’s a reminder to families that they are not alone. Through the Whole Person Health Score, staff learn about each family’s unique needs and connect them with resources that make a difference: parenting classes that strengthen bonds, transportation for jobs and medical care, or creative activities that spark children’s imagination. Each connection reflects our commitment to walk alongside families, building hope, creating opportunities, and empowering them to thrive together.

The following stories are examples of how FRCs connect with families and help residents of all ages to thrive, from connection to additional services to community events that bring the family together through fun and educational activities with their children.

Desert Hot Springs Family Resource Center



Estella Briceno
Regional Manager

At the Desert Hot Springs FRC, we give children their best start – and we also offer enriching experiences for older kids. Each summer we partner with Animal Samaritans to host their two-day program, Critter Camp for ages 7 to 13. Campers learn about animals through games and crafts and meet many special friends including dogs and other furry animals, reptiles, and birds. The goal is simple: teach kindness to animals as a pathway to kindness with each other.



This year, 7 year-old Noah finally got to join his older sister. He learned how to safely pet different animals and is already using those skills with his family’s pets at home. He can’t wait for next summer’s camp.

Jurupa Valley Family Resource Center

Alicia Corona
Regional Manager

At one of our newest FRCs, family engagement comes first. At our first-ever Cookies with Santa, more than 75 neighbors stopped in for photos, crafts, music, and cookies—and left with something more: over 30 new connections to on-site resources and partner agencies. Families who came for the nearby health clinic or Mother’s Store returned with their children to join the celebration, meet staff, and learn what the FRC can offer. Joy opened the door; trust kept families walking through it.



Mead Valley Family Resource Center

At Mead Valley’s Back-to-School event, a grandmother spent the afternoon helping her granddaughter explore pottery and art stations while she met with DPSS to apply for CalFresh and Medi-Cal—right there at the FRC. The day captured what these events are designed to do: pair celebration with access. More than 200 attendees enjoyed the festivities, and over 40 families initiated benefits or health referrals on the spot—support that uplifts the whole household in one welcoming place.



Charity Webb
Regional Manager

Mecca Family and Farmworkers’ Service Center

At the Mecca Family & Farmworker’s Service Center, we help families take steps that open doors. Recently, we partnered with Congressman Dr. Raul Ruiz and the U.S. Department of State to host a community passport fair. In one welcoming space, 92 adults and children were able to apply for or renew passports and 20 adults completed a Whole Person Health Score.

For many families, a passport is more than a document—it means visiting loved ones, traveling for work, and creating new opportunities for their children. Our role is simple: make the process friendly, affordable, and close to home, so families feel supported every step of the way. Mecca FRC is honored to be a trusted place where families plan, prepare, and build their future.



Maria Machuca
Supervising Program Specialist

Temecula Family Resource Center

At the Temecula Family Resource Center, we focus on connection and belonging. We partner with the local library and community groups to host welcoming, family-friendly events that highlight early childhood supports and invite families to share their voices. Short surveys and conversations help us adjust services to what families say they need most. From hands-on activities to resource fairs, every gathering is designed to bring neighbors together and make sure each family feels seen, included, and supported.



Charity Webb
Regional Manager

Goal 4 - Cross Program Impact

Building the System Beneath the Programs

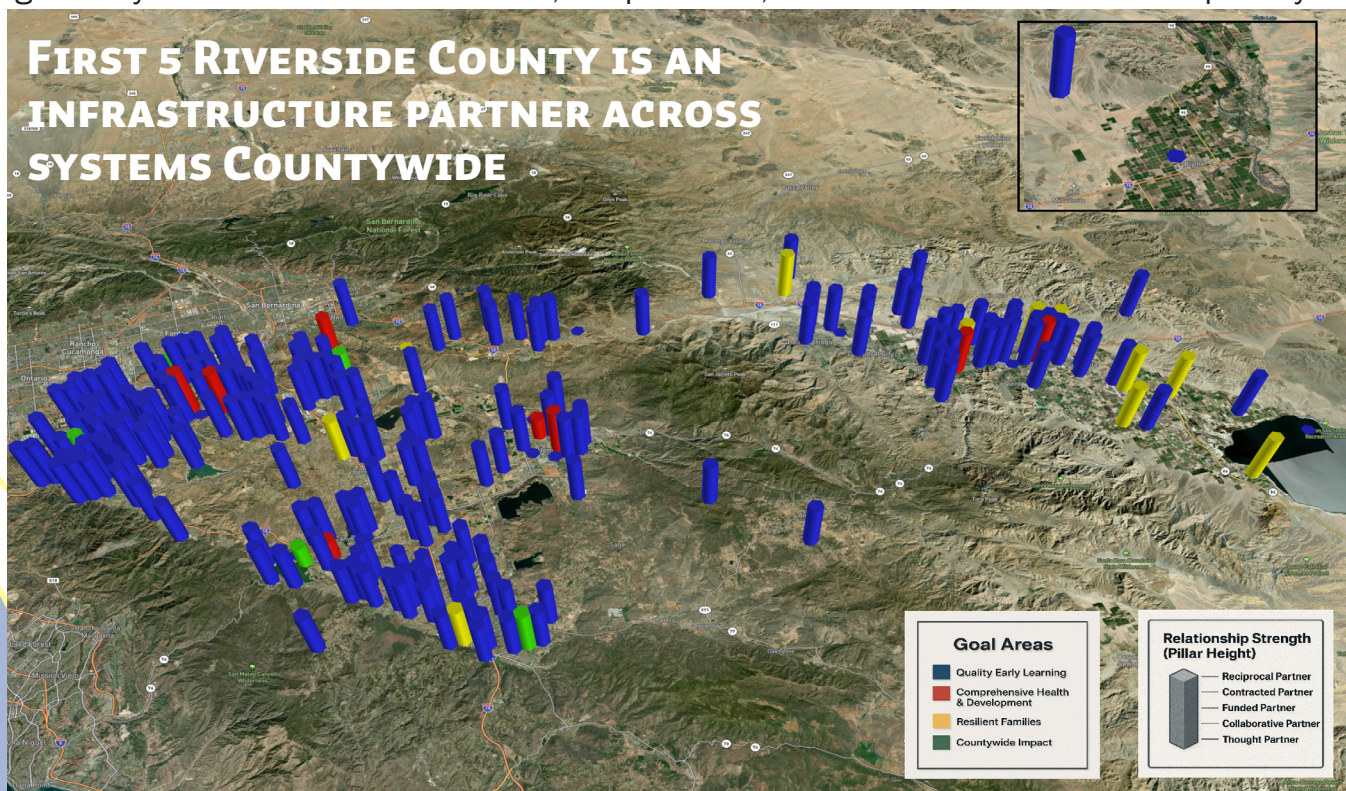
Riverside County cannot solve child and family challenges one program at a time. Children live whole lives, and families navigate multiple needs at once. When systems are fragmented, families carry the burden—retelling their story, losing eligibility mid-process, or waiting months while risks escalate.

3 county departments now sharing early childhood focused dashboards; 12 internal process improvement projects launched

First 5 Riverside County is investing in the infrastructure beneath the programs—the tools, data, and culture shifts that help departments work as one. Progress is visible in three ways:

- Shared Dashboards. With RUHS–Public Health and the DPSS Office of Child Abuse and Prevention, we launched real-time dashboards tracking 911 near-drowning calls and referral flows.
- Process Improvement Culture. A new team is embedding continuous quality improvement—streamlining contracts, modernizing data systems, and redesigning workflows. The aim is to remove inequities baked into administration (e.g., retroactive eligibility reversals, limited office hours, fragmented entry points, invoicing delays). Less red tape means quicker access for families and more staff time for direct support.
- Braided Funding. Proposition 10 is braided with American Rescue Plan Act (ARPA), CalWORKS, First 5 California, and Inland Empire Health Plan (IEHP) dollars—multiplying reach and building sustainability beyond one-time funds.

Together, these investments are moving Riverside County from a patchwork of services toward an integrated system — one that acts earlier, adapts faster, and reaches families more equitably.



Partnership in Action

Shared Data Dashboards

For years, prevention data arrived too slowly to guide action. In FY24–25, that began to change. First 5 Riverside County partnered with RUHS–Public Health (dedicated epidemiology staff), the DPSS Children’s Services Division/Office of Child Abuse and Prevention, and county leaders to co-design real-time dashboards that track 911 near-drowning calls, unsafe sleep outcomes, and referral flows across programs.

These are living tools, not shelf reports. When a near-drowning is logged, swim-lesson capacity is checked. When unsafe sleep risks rise, outreach pivots. When referrals slow, bottlenecks are flagged. Because the data are disaggregated by race/ethnicity, ZIP code, and region, disparities surface in real time—so leaders can adjust before gaps widen. This is not predictive policing or punitive analytics; it’s equity work that moves dollars and attention where risk is rising, not years later.

Dashboards now track 911 drowning calls in real time, prenatal care inequities by race/ethnicity, and 4,500+ home visits — giving county leaders actionable data to shift resources before harm occurs

The result will be shared accountability across departments, resources directed where need is greatest, and a clearer, real-time picture of how Riverside County’s youngest children are doing.

Equity & Access

119

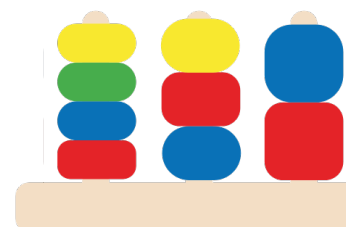
Who We Reached, Who We Missed

FY24–25 data show both progress and unfinished work. Families reached reflect Riverside County’s diversity, with strong gains among Latino families, rural regions, and low-income households. Yet gaps remain: Black/African American children are under-enrolled in some programs, Asian families are underrepresented overall, and families without transportation face higher barriers. Families with stable housing and cars benefit most from current systems, while those in the far east and desert regions wait longer and have fewer options.

Two shifts are helping close these gaps. First, universal START intake ensures every family at an FRC receives the Whole Person Health Score, capturing needs across health, housing, food, development, and more—so all families leave with the same full view of supports they may qualify for, not just those who know how to ask. Second, 100% of FRC staff are now Community Health Worker–certified, meeting families with cultural humility, reducing duplication, and building bridges across systems.

We need to continue to pursue targeted outreach and stronger partnerships in underserved communities—so equity is a measurable outcome we are accountable to.

Equity is the measure of our **SYSTEM’S STRENGTH.**



Budget Overview

Investing Boldly, Leveraging Widely

First 5 Riverside County used every available resource. We drew down all eligible claims and made a planned draw from fund balance so services continued without interruption. In FY24-25, each Prop 10 dollar supported about \$2.36 in total services.

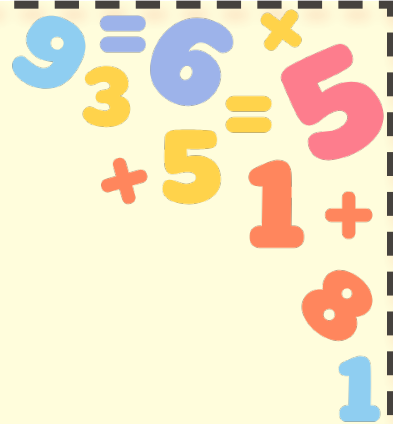
How we leveraged the dollars

Prop 10 served as anchor capital in a broader braid of funds—IMPACT, ARPA, CalWORKs, Medi-Cal managed care (IEHP), First 5 California, and investment income. This leverage sustained HealthySteps expansion, accelerated child care infrastructure, and stabilized a prevention-trained workforce across the Family Resource Center network.

Why it matters

This is a story of leverage and sustainability: Prop 10 as seed capital drawing in state, federal, and local matches so families receive support earlier and more effectively. As we build the 2027-2030 Strategic Plan, this is the model we will scale—fewer idle dollars, more timely services.

Total Revenues	\$30.80M
Total Expenditures	\$32.78M
Ending Fund Balance	\$32.93M
ARPA-Restricted Balance	\$0.40M
Leverage	~\$2.36 in services per \$1 Prop 10
Liquidity (Cash & Investments)	\$34.59M



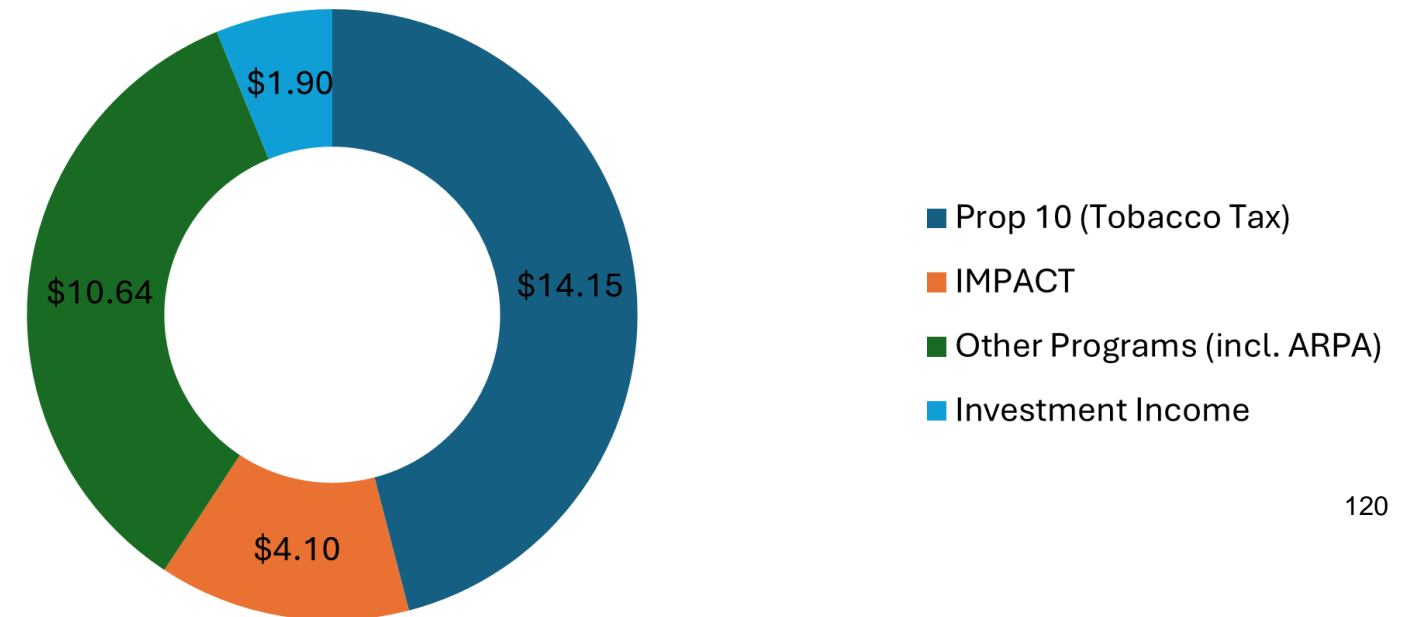
Nearly half of revenue is Prop 10; the rest is braided from state, federal, local, and interest earnings.

Every \$1 of Prop 10 leveraged into **BROADER SYSTEM INVESTMENT** — reaching families sooner, reducing costlier interventions later

Cash & Investments in County Treasury: \$34.59M

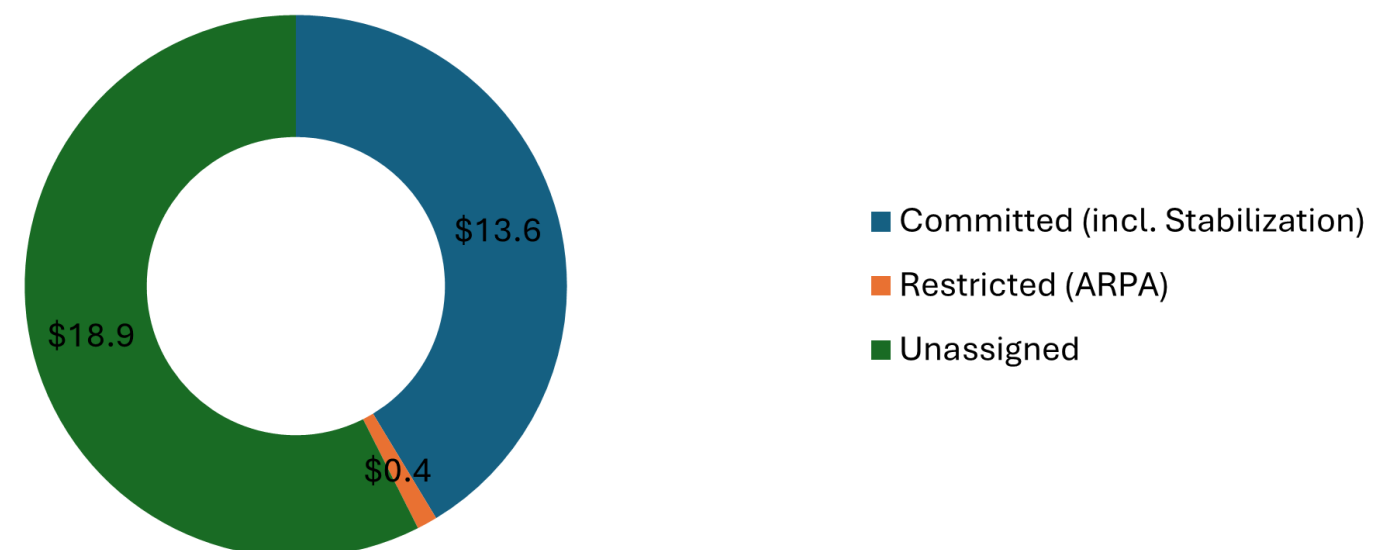
Budget Stabilization: \$6.0M committed | Minimum Fund Balance: \$4.0M on target

FY24-25 Revenue Mix (\$ Millions)



120

Ending Fund Balance Composition (\$ Millions)



FY23/24 to FY25/26 Investments

Goal Area	FY23/24 Contract Actuals	FY24/25 Contract Actuals	FY25/26 Contract Budget	FY23-26 Estimated Total
Countywide Programs - Total	\$675,000.00	\$1,265,700.00	\$267,900.00	\$2,208,600.00
Quality Early Learning - Total	\$6,249,524.75	\$5,656,766.49	\$11,232,186.28	\$23,138,477.52
Comprehensive Health and Development (CHD) - Total	\$6,653,243.01	\$7,764,062.86	\$11,851,802.42	\$26,269,108.29
Resilient Families - Total	\$707,388.48	\$746,275.69	\$900,000.00	\$2,353,664.17
Contracts Expired - Total	\$373,745.45	\$84,578.28	\$ -	\$458,323.73
ESTIMATED GRAND TOTAL FY 23/26 INVESTMENTS	\$14,658,901.69	\$15,517,383.32	\$24,251,888.70	\$54,428,173.71

FY 24/25 Final Agency Report

Agency Name	Contract #	Primary Target Description	Target #	Result #
Desert Recreation Center	CF23118	Swim Scholarships	500	869
SoCal Water Babies	CF24101	Swim Scholarships	180	186
Corona-Norco YMCA	CF24104	Swim Scholarships	1333	1071
City of Temecula	CF24146	Swim Scholarships	125	143
YMCA Desert	CF25108	Swim Scholarships	400	226
Lifesaver Aquatics	CF25112	Swim Scholarships	62	117
City of Banning	CF25117	Swim Scholarships	20	23
City of Beaumont	CF25124	Swim Scholarships	37	17
City of Desert Hot Springs	CF25136	Swim Scholarships	15	34
Jurupa Area Recreation & Park District	CF25140	Swim Scholarships	72	76
Rady Children's Hospital (HealthySteps)	CF24150	# of Children Age 0-3 who received Tier 3 Visits	2400	2,529
Riverside University Health System - Community Health Centers (HealthySteps)	CF24149	# of Children Age 0-3 who received Tier 3 Visits	800	1,730
Loma Linda University Children's Hospital (Help Me Grow Inland Empire)	CF24126	# of Children screened	5000	3,650 ₁₂₁
Blindness Support (Home Visiting)	CF24111 CF24112	# of Parents served	30	48
Yoo, Jeung Choo MD Inc. (Home Visiting)	CF24113 CF24114	# of Parents served	108	127
Jurupa Unified School District (Home Visiting)	CF24115	# of Parents served	108	161
John F. Kennedy Memorial Foundation (Home Visiting)	CF24117	# of Parents served	100	114
Riverside University Health System - Public Health (Home Visiting)	CF24119 CF24120	# of Parents served	88	49
Family Service Association (Home Visiting)	CF24123	# of Parents served	60	61
Cal State Northridge (ECOHA)	CF24152	# of Providers Trained		129
Comprehensive Autism Center (Early Explorers)	CF24143	# of Families served	10	3
		# of Providers Trained	20	29
American Academy of Pediatrics (Reach Out and Read)	CF25103	# of Books distributed	37,350	26,133
Inland Southern California United Way, Inc. (Raising a Reader)	CF24122	# of Kits distributed	1,000	561
Inland Southern California United Way, Inc. (Guaranteed Basic Income Pilot)	CF24136	# of Pregnant individuals participating in GBI pilot	500	409
Riverside County Office of Education (RCOE) -- Riverside Hybrid Alternative Payment (RHAP) Program	CF24121	# Children who received scholarships		505
		# of incentives paid to ECE sites		1,666



Building a Braided Home Visiting System

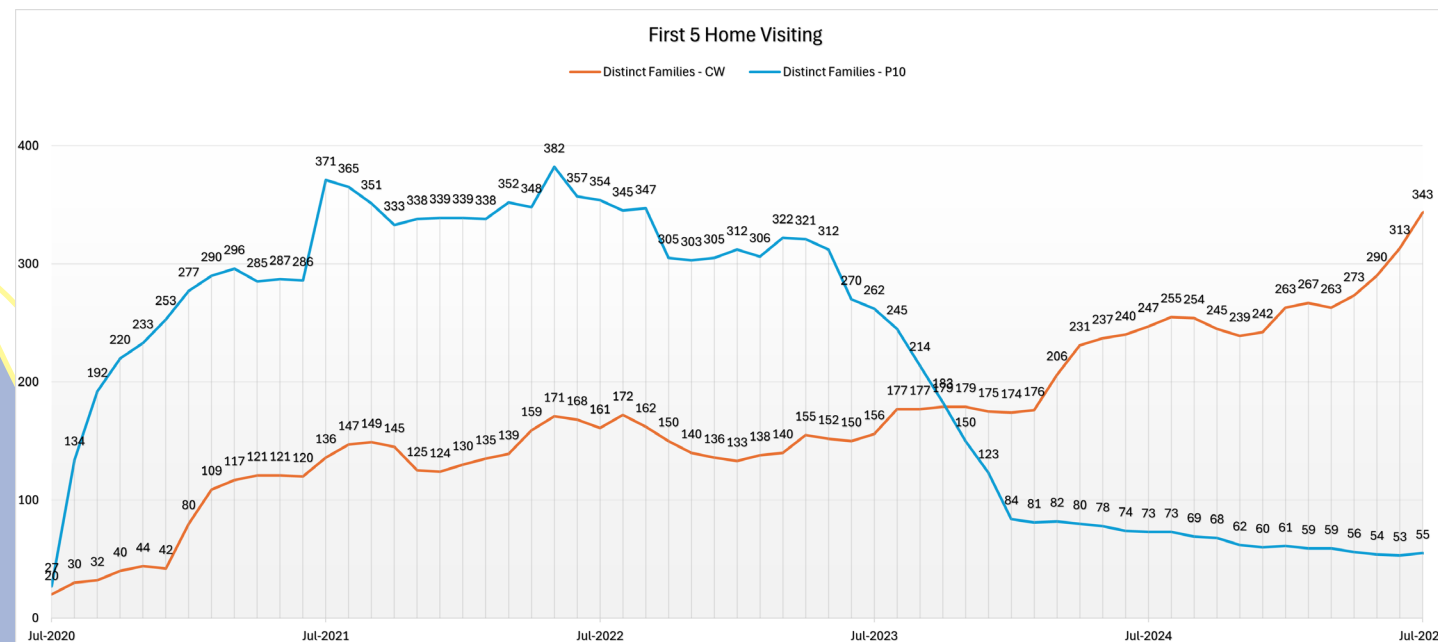
Proposition 10 has been a backbone of Riverside County’s home visiting investments. But as state resources grew, the Commission made an intentional decision: reduce reliance on a declining Prop 10 funding stream and braid it around CalWORKs Home Visiting so families could gain more stable access.

That shift wasn’t simple. CalWORKs eligibility and referral rules made enrollment slower and less flexible than Prop 10. Together with DPSS Self Sufficiency and Children’s Services teams, we committed to changing that reality. In February 2024, First 5 Riverside County launched a focused improvement effort – streamlining referrals, expanding capacity, and reducing barriers.

- Braided funding so families aren’t turned away on technicalities. If eligibility lapses, services continue – with full model fidelity up to 36 months, not the 24-month cutoff.
- Closed gaps when state allocations dropped from \$5.48M to \$3.48M, supplementing contracts with Prop 10 to maintain a \$4.2M system capacity
- Expanded access so families in transition, or outside strict CalWORKs rules, can still enroll.
- Adapted models so families outside strict CalWORKs eligibility can still access home visiting.

4,524 CalWORKs Home Visiting visits delivered in FY24–25 — enrollment climbed from fewer than 100 families in 2021 to more than 300 families per month by mid-2025, reflecting a fully stabilized and braided system between DPSS and First 5 Riverside County

The result: Prop 10 no longer substitutes for CalWORKs home visiting funding — it makes it more flexible, more equitable, and more accessible. Riverside’s braided CalWORKs home visiting system is now stable, growing, and connecting more families in the earliest years. CalWORKs Home Visiting is no longer under-enrolled. With DPSS, we turned an underutilized program into one consistently connecting families to care.



What’s Next: Deepening Partnerships, Narrowing Focus for Impact

A letter from Charna Widby, Assistant Director

As we close the chapter on FY24–25 and the 2023–2026 Strategic Plan, we open the door to what comes next. The foundation is in place. Now is the time to go deeper in partnerships and sharper in focus, so we can deliver greater impact where it matters most.

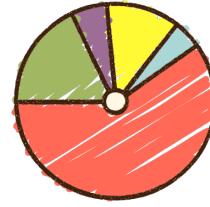
Our near-term priorities reflect this shift:

- **Maximizing Family Support Through New Tools.** The Benefit Navigator will launch across Family Resource Centers and be shared with County partners to ensure every family leaves with the same clear view of benefits and tax credits they qualify for — not just those who know how to ask. Families will be able to scenario-plan and make informed choices, while new tools like Nava Labs’ agentic AI will help caseworkers complete applications more quickly and accurately. Families tell their story once, staff spend less time on paperwork, and support becomes more consistent and equitable.
- **Sustainable HealthySteps Expansion.** With Medi-Cal managed care contracts, HealthySteps is shifting from short-term pilots to permanent infrastructure. Developmental screening, caregiver support, and care coordination will become standard practice in pediatrics, with new pilots in partnership with DPSS Children’s Services to connect families earlier through shared data protocols.
- **Home Visiting as a Braided System.** By aligning Proposition 10, CalWORKs, and Medi-Cal¹²², we are sustaining proven models while expanding to reach families who too often fell through the cracks. Braided financing and streamlined referrals mean families connect sooner and more reliably — not just in crisis, but in the transformative prenatal-to-three window when support changes the trajectory for both parent and child.
- **Family Resource Centers as a Platform for Prevention.** With CHW-certified staff, universal START intake, and shared data dashboards, FRCs are evolving into a countywide platform where families access supports holistically and without stigma. Unlike systems bound by eligibility or crisis thresholds, FRCs are built for prevention — widening the doorway and offering wraparound supports that address whole-family needs. Co-funded by DPSS and First 5, FRCs are positioned to be leveraged more fully across departments, so families get seamless, coordinated care.

The 2027–2030 Strategic Plan will build directly on the momentum of this report. Over the next year, we are listening and learning — gathering input from families, providers, and county partners through surveys, conversations, and shared data. What emerges will not be a reset, but a sharpening of focus: doubling down where strategies are showing impact, adapting where gaps remain, and staying flexible as conditions shift.

The lesson of the past year is clear: when we align resources and lead together, Riverside County moves forward. The next chapter is about advancing what we have anchored and making sure every investment works harder for children and families.

Early childhood is Riverside County’s smartest investment: every dollar leveraged now prevents far greater costs later — and EVERY PARTNERSHIP WIDENS THE DOOR FOR FAMILIES TO BE SUPPORTED SOONER.



Methodology & Sources

How We Know

The data in this report reflect activity and outcomes from FY 2024–25 (July 1, 2024 – June 30, 2025) and are drawn from multiple county and partner systems.

Primary sources include Apricot 360 (program performance and case-management data), the START universal intake tool and its Whole Person Health Score, and county epidemiology dashboards maintained by RUHS – Public Health that track maternal, infant, and injury trends in real time.

Findings also incorporate cross-agency analyses from:

- Riverside University Health System – Epidemiology & Program Evaluation Branch (county dashboards and surveillance data)
- California Integrated Vital Records System (Cal-IVRS)
- California Department of Education
- First Watch drowning prevention surveillance
- First 5 Riverside County program data (Annual Report FY 24-25)
- Kristin Gist, MS – Early Identification and Intervention Landscape Report and stakeholder convenings
- UC Berkeley Center for the Study of Child Care Employment – early learning workforce and compensation data
- Kenyon Education Consulting – Quality Start Riverside County Accomplishments Report (2025)
- Poder Collective Research – QSRC Provider Survey Key Findings (2025)
- Dowell Myers, Ph.D., University of Southern California Sol Price School of Public Policy – Population Dynamics Research Group – demographic modeling and child-to-senior dependency projections (Children as Infrastructure: Securing Riverside County’s Future through Early Investment, 2025)

Together, these sources provide both a granular and systems-level view of how Riverside County’s children and families are experiencing prevention, access, and support.

To protect privacy, all data follow small-N suppression protocols; data are aggregated or redacted when counts are small to ensure no individual can be identified.

Finally, attribution matters. The outcomes in this report are shared outcomes—reflecting partnership across the Riverside County Department of Public Social Services, Riverside University Health System – Public Health, Riverside County Office of Education, Inland Empire Health Plan, RivCo ONE, and dozens of funded community providers. First 5 Riverside County serves as a catalyst and fiscal intermediary—aligning investments and strengthening system partnerships—but the outcomes belong to Riverside County.



IT'S ABOUT THE KIDS
STRONG STARTS, STRONG COUNTY



- F.2. First 5 Riverside County Budget Review — Patricia Perez, Deputy Director
- F.3. First 5 Riverside County 5-10 Year Projections — Patricia Perez, Deputy Director
- F.4. First 5 Riverside County Funded Agencies 2027 and Beyond — Tammi Graham,
Executive Director

FY 2023/2024 to FY 2025/2026 INVESTMENTS

Goal Area	FY 23/24 Contract Actuals	FY 24/25 Contract Actuals	FY 25/26 Contract Budget	FY23/26 Estimated Total
Countywide Programs - Total	\$ 675,000.00	\$ 1,265,700.00	\$ 267,900.00	\$ 2,208,600.00
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F.5. First 5 Riverside County Fund Balance Policy Review — Tammi Graham, Executive Director

G. **Future Agenda Items:**

G.1. First 5 Riverside County 2023-2026 Strategic Plan Annual Review and Public Hearing

H. **Adjournment:** Adjournment to the Special Strategic Plan Workshop Meeting to be held on December 10, 2025, beginning at 12:00 p.m. at:
First Riverside County Children and Families Commission Office
585 Technology Court — Conference Room A
Riverside, CA 92507

Conflict of Interest: Any person, or group of persons present at this meeting, who wish (es) to speak on a matter may be required to state for the record any contributions, in excess of \$250.00 made in the past (12) twelve months, made to any Commission member, the Commission member receiving the contribution, and the matter of consideration with which they are involved.

Agenda Posting: Agendas will be posted at the Clerk of the Board of Riverside County and the Commission Business Office.

All public record documents for matters on the open session of the Agenda are available for inspection at the meeting listed in this Agenda, and at the following location beginning three (3) days prior to the meeting date:

**Riverside County Children and Families Commission
585 Technology Court
Riverside, CA 92507**

If a public record document that relates to a matter on the open session of the Agenda is distributed less than 72 hours prior to the meeting date, the public record document shall be available for inspection, at the same time it is distributed, at the address listed above. Upon request, this agenda will be made available in appropriate alternative formats to persons with disabilities, as required by Section 202 of the Americans with Disabilities Act of 1990.